

COUNCIL

Wednesday, 14th September, 2011
at 2.00 pm

PLEASE NOTE VENUE
The Guildhall

Members of the Council

The Mayor – Chair

The Sheriff – Vice-chair

Leader of the Council

Members of the Council (See overleaf)

Contacts

Director of Corporate Services

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The Agenda, Reports and Appendices are available via the Council's Website

WARD	COUNCILLOR	WARD	COUNCILLOR
Bargate	Bogle Noon Willacy	Millbrook	Furnell Thorpe Wells
Bassett	Hannides B Harris L Harris	Peartree	Drake Jones Dr Paffey
Bevois	Burke Barnes-Andrews Rayment	Portswood	Capozzoli Claisse Vinson
Bitterne	Fuller Letts Stevens	Redbridge	Holmes McEwing Pope
Bitterne Park	Baillie White P Williams	Shirley	Matthews Kaur Mead
Coxford	Morrell Thomas Walker	Sholing	Mrs Blatchford Fitzgerald Kolker
Freemantle	Ball Moulton Parnell	Swaythling	Osmond Turner Vassiliou
Harefield	Daunt Fitzhenry Smith	Woolston	Cunio Payne Dr R Williams

PUBLIC INFORMATION

Role of the Council

The Council comprises all 48 Councillors. The Council normally meets six times a year including the annual meeting, at which the Mayor and the Council Leader are elected and committees and sub-committees are appointed, and the budget meeting, at which the Council Tax is set for the following year.

The Council approves the policy framework, which is a series of plans and strategies recommended by the Executive, which set out the key policies and programmes for the main services provided by the Council.

It receives a summary report of decisions made by the Executive, and reports on specific issues raised by the Overview and Scrutiny Management Committee.

The Council also considers questions and motions submitted by Council Members on matters for which the Council has a responsibility or which affect the City.

Public Involvement

Representations

At the discretion of the Mayor, members of the public may address the Council on any report included on the agenda in which they have a relevant interest.

Petitions

At a meeting of the Council any Member or member of the public may present a petition which is submitted in accordance with the Council's scheme for handling petitions.

Petitions containing more than 1,500 signatures (qualifying) will be debated at a Council meeting. Petitions with less than 1,500 signatories (non-qualifying) shall be presented to the Council meeting and be received without discussion.

Deputations

A deputation of up to three people can apply to address the Council. A deputation may include the presentation of a petition.

Questions

People who live or work in the City may ask questions of the Mayor, Chairs of Committees and Members of the Executive.

Southampton City Council's Seven Priorities

- More jobs for local people
- More local people who are well educated and skilled
- A better and safer place in which to live and invest
- Better protection for children and young people
- Support for the most vulnerable people and families
- Reducing health inequalities
- Reshaping the Council for the future

Smoking policy – The Council operates a no-smoking policy in all civic buildings.

Mobile Telephones – Please turn off your mobile telephone whilst in the meeting.

Fire Procedure – In the event of a fire or other emergency, a continuous alarm will sound and you will be advised by Council officers what action to take.

Access – Access is available for disabled people. Please contact the Council Administrator who will help to make any necessary arrangements.

Dates of Meetings

2011	2012
18 May	15 February
13 July	14 March
14 September	16 May
16 November	

CONDUCT OF MEETING

FUNCTIONS OF THE COUNCIL

The functions of the Council are set out in Article 4 of Part 2 of the Constitution

RULES OF PROCEDURE

The meeting is governed by the Council Procedure Rules as set out in Part 4 of the Constitution.

BUSINESS TO BE DISCUSSED

Only those items listed on the attached agenda may be considered at this meeting.

QUORUM

The minimum number of appointed Members required to be in attendance to hold the meeting is 16.

DISCLOSURE OF INTERESTS

Members are required to disclose, in accordance with the Members' Code of Conduct, **both** the existence **and** nature of any "personal" or "prejudicial" interests they may have in relation to matters for consideration on this Agenda.

PERSONAL INTERESTS

A Member must regard himself or herself as having a personal interest in any matter:

- (i) if the matter relates to an interest in the Member's register of interests; or
- (ii) if a decision upon a matter might reasonably be regarded as affecting to a greater extent than other Council Tax payers, ratepayers and inhabitants of the District, the wellbeing or financial position of himself or herself, a relative or a friend or:-
 - (a) any employment or business carried on by such person;
 - (b) any person who employs or has appointed such a person, any firm in which such a person is a partner, or any company of which such a person is a director;
 - (c) any corporate body in which such a person has a beneficial interest in a class of securities exceeding the nominal value of £5,000; or
 - (d) any body listed in Article 14(a) to (e) in which such a person holds a position of general control or management.

A Member must disclose a personal interest.

/continued.....

PREJUDICIAL INTERESTS

Having identified a personal interest, a Member must consider whether a member of the public with knowledge of the relevant facts would reasonably think that the interest was so significant and particular that it could prejudice that Member's judgement of the public interest. If that is the case, the interest must be regarded as "prejudicial" and the Member must disclose the interest and withdraw from the meeting room during discussion on the item.

It should be noted that a prejudicial interest may apply to part or the whole of an item.

Where there are a series of inter-related financial or resource matters, with a limited resource available, under consideration a prejudicial interest in one matter relating to that resource may lead to a member being excluded from considering the other matters relating to that same limited resource.

There are some limited exceptions.

Note: Members are encouraged to seek advice from the Monitoring Officer or his staff in Democratic Services if they have any problems or concerns in relation to the above.

PRINCIPLES OF DECISION MAKING

All decisions of the Council will be made in accordance with the following principles:-

- proportionality (i.e. the action must be proportionate to the desired outcome);
- due consultation and the taking of professional advice from officers;
- respect for human rights;
- a presumption in favour of openness, accountability and transparency;
- setting out what options have been considered;
- setting out reasons for the decision; and
- clarity of aims and desired outcomes.

In exercising discretion, the decision maker must:

- understand the law that regulates the decision making power and gives effect to it. The decision-maker must direct itself properly in law;
- take into account all relevant matters (those matters which the law requires the authority as a matter of legal obligation to take into account);
- leave out of account irrelevant considerations;
- act for a proper purpose, exercising its powers for the public good;
- not reach a decision which no authority acting reasonably could reach, (also known as the "rationality" or "taking leave of your senses" principle);
- comply with the rule that local government finance is to be conducted on an annual basis. Save to the extent authorised by Parliament, 'live now, pay later' and forward funding are unlawful; and
- act with procedural propriety in accordance with the rules of fairness.

Director of Corporate Services
M R HEATH
Civic Centre, Southampton, SO14 7LY

Tuesday, 6 September 2011

TO: ALL MEMBERS OF THE SOUTHAMPTON CITY COUNCIL

You are hereby summoned to attend a meeting of the COUNCIL to be held on WEDNESDAY, 14TH SEPTEMBER, 2011 in THE GUILDHALL at 2.00 pm when the following business is proposed to be transacted:-

1 APOLOGIES

To receive any apologies.

2 MINUTES

To authorise the signing of the minutes of the Council Meeting held on 13th July 2011, attached.

3 ANNOUNCEMENTS FROM THE MAYOR AND LEADER

Matters especially brought forward by the Mayor and the Leader.

4 DEPUTATIONS, PETITIONS AND PUBLIC QUESTIONS

To receive any requests for Deputations, Presentation of Petitions or Public Questions.

The following petitions have been received containing 1,500 signatures. Under the Council's Procedure Rules they are qualifying petition which must be debated at Council.

- (i) "We the undersigned petition the Council to reverse its endorsement of the Strategic Health Authority's scheme to fluoridate the City's water supply. We also ask that when it assumes responsibility for public health, the Council will not implement a fluoridation scheme."
- (ii) "We the undersigned petition the council to save specialist education services for deaf children; a post has been cut that will have a devastating impact on deaf children when they return to school this September. Deaf children are already among the most vulnerable and disadvantaged children in the UK today. Deafness is not a learning disability. Evidence shows that with the right support, deaf children can achieve as well as other children. Specialist support services offer a vital lifeline to deaf children and their families; by providing support to parents or carers, directly teaching deaf children, advising mainstream teachers and so much more. This is unfair and unacceptable. We the undersigned call on Southampton City to recruit to this post as a matter of urgency; protect services and ensure all deaf children in Southampton have a fair chance to achieve. Speak out for the 165 deaf children now supported by the equivalent of just one full time teacher."

5 EXECUTIVE BUSINESS

Report of the Leader of the Council, attached.

6 MOTIONS

A) Councillor Dr R Williams to move

Following the serious disturbances across many English cities Council calls on the Executive to write to the City's MPs, Prime Minister and the Home Secretary to call for a stop in the implementation of Police and Crime Commissioners which would cost, in Hampshire and the IOW alone, nearly £2,000,000 for the election of such an individual.

B) Council Vinson to move

This Council urges the Executive, in discussion with Southampton's two universities, to explore the adoption of a threshold for the numbers of students living in private accommodation in the community, linking future expansion in student numbers to the provision of addition purpose-built accommodation through the planning process, along the lines in force in Oxford.

7 QUESTIONS FROM MEMBERS TO THE CHAIRS OF COMMITTEES OR THE MAYOR

To consider any question of which notice has been given under Council Procedure Rule 11.2.

8 APPOINTMENTS TO COMMITTEES, SUB-COMMITTEES AND OTHER BODIES

To deal with any appointments to Committees, Sub-Committees or other bodies as required.

9 MEMBERS' ALLOWANCE SCHEME

Report of the Acting Head of Legal and Democratic Services concerning the Independent Remuneration Panel recommendations following its review of the Members' Allowance Scheme, attached.

10 CITY PLAN

Report of the Leader of the Council seeking approval for the City Plan, attached.

11 THE GENERAL FUND CAPITAL PROGRAMME 2010/11 TO 2013/14

Report of the Cabinet Member for Resources, Leisure and Culture updating Council on any major changes in the overall General Fund Capital Programme, attached.

12 EXCLUSION OF THE PRESS AND PUBLIC - CONFIDENTIAL PAPERS INCLUDED IN THE FOLLOWING ITEM

To move that in accordance with the Council's Constitution, specifically the Access to Information procedure Rules contained within the Constitution, the press and public be excluded from the meeting in respect of any consideration of the confidential appendices to item number 14.

Appendices 1 and 2 are considered to be confidential, the confidentiality of which is based on category 3 of paragraph 10.4 of the Council's Access to Information Procedure Rules. It is not in the public interest to disclose this because doing so would impact on the integrity of a commercial procurement process and the Council's ability to achieve 'Best value' in line with its statutory duties.

13 MEETING THE CARE QUALITY COMMISSION'S STANDARDS IN COUNCIL CARE HOMES

Report of the Cabinet Member for Adult Social Care and Health regarding the expenditure required to meet the Care Quality Commission's Standards in Council Care Homes, attached.

NOTE: There will be prayers by the Reverend Dr Julian Davies, Church of England, and by Jeff Lynn from the Baha'i faith, in the Mayor's Parlour at 1.30 pm for Members of the Council and Officers who wish to attend.



M R HEATH
Director of Corporate Services

SOUTHAMPTON CITY COUNCIL

MINUTES OF THE COUNCIL MEETING HELD ON 13 JULY 2011

Present:

The Mayor, Councillor Matthews
The Sheriff, Councillor Burke
Councillors Baillie, Ball, Barnes-Andrews, Mrs Blatchford, Bogle, Capozzoli, Claisse, Cunio, Daunt, Drake, Fitzgerald, Fitzhenry, Fuller, Furnell, Hannides, B Harris, L Harris, Holmes, Jones, Kaur, Kolker, Letts, Mead, McEwing, Morrell, Moulton, Noon, Osmond, Dr Paffey, Parnell, Payne, Pope, Rayment, Smith, Stevens, Thomas, Thorpe, Turner, Vassiliou, Vinson, Walker (Minute 27 onwards), Wells, White, Willacy, P Williams and Dr R Williams

24. APOLOGIES

No apologies for absence were received.

25. MINUTES

RESOLVED that the minutes of the Council meetings held on 18th May 2011 be approved and signed as correct records.

26. DEPUTATIONS, PETITIONS AND PUBLIC QUESTIONS

It was noted that no requests to present deputations, petitions or public questions had been received.

27. EXECUTIVE BUSINESS

The report of the Leader of the Council was submitted, setting out the details of the business undertaken by the Executive (copy of report circulated with agenda and appended to signed minutes).

The Leader and the Cabinet made statements and responded to Questions.

The following questions were then submitted in accordance with Council Procedure Rule 11.1:

1. School Performance

Question from Councillor Bogle to Councillor Moulton

What interventions can and should the Local Authority make when schools are not performing?

Answer

Local Authorities will continue to play a significant role in respect of intervening in school under performance. In summary local authorities may:

- Require a school to work in partnership with another school, college, or other named partner for the purpose of school improvement
- Appoint additional governors
- Issue a school with a warning notice
- Apply to the Secretary of State to replace the entire governing body with an Interim Executive Board (IEB) (after conditions are met)
- Take back the school's delegated budget
- Discuss academy status

2. Budget Variations

Question from Councillor Vinson to Councillor Hannides

Will the Cabinet Member for Resources, Leisure and Culture list those budget lines which have been modified since the adoption of the Budget for 2011/12, indicating how any shortfall will be met.

Answer

There have been a number of modifications which have either been made or proposed to the 2011/12 budget.

Budget Changes Associated with the Implementation of Revised Terms & Conditions

The budget report to Full Council in February gave a delegation to the Chief Finance Officer in consultation with the Solicitor to the Council to make any adjustments to the budget arising from negotiations on changes to terms & conditions. The following changes have been made as a result:

- i) Approved Mileage Rate – The proposed change was to reduce the mileage rate to be in accordance with the HMRC rate (which at the date of the budget was 40p per mile). However, almost immediately following the budget decision, the HMRC amended their approved rate to 45p per mile, and it was therefore necessary to increase the rate to 45p per mile. (reduced saving by £108,000)
- ii) July Implementation of T's & C's – as a negotiated settlement (collective agreement) was not reached with the Unions on the implementation of changes to T's & C's, it was not possible to secure a full year's saving from the 1st April 2011. The changes were therefore implemented on the 11th July. This will result in an in-year shortfall of circa £1.2M

The combination of these 2 items has reduced the in-year saving by £1.3M. This will be met in year from balances.

- iii) Market Supplement – a market supplement has been put in place for social workers within Children's Services. This is initially for a 6 month period pending a full review. This will be funded from contingencies and will cost £108,000.

Other Changes

- i) Grants To VO's – in order to undertake full consultation and allow due notice, there has been a draw on contingencies to meet the in-year shortfall in this saving (£104k)
- ii) Meals on Wheels –the meals and wheels saving is subject to review and has not yet been implemented. The in-year shortfall will be funded from contingencies (£45k)

Proposed Changes – 2010/11 Outturn Report

Full Council will today receive the outturn report for the 2010/11 financial year. A number of changes are recommended to be made to the 2011/12 budget as a result:

- i) Organisational Development Reserve – it is recommended that circa £4m will be set aside to cover current and future redundancy costs.
- ii) Carry Forwards – approve carry forward requests of £700k including R&M

3. Charges for Meals on Wheels

Question from Councillor Rayment to Councillor White

Will the Cabinet Member advise Council of the state of the review into increased charges for meals on wheels to senior citizens announced following this February's budget proposals?

Answer

The review has been completed and a small increase in charge of 2p was identified as a result, which has now been implemented.

4. £5m Borrowed from Crawley Borough Council

Question from Councillor McEwing to Councillor Hannides

Will the Cabinet Member for Resources, Leisure and Culture advise Full Council for what purpose was £5m borrowed from Crawley Borough Council?

Answer

Lending to, and borrowing from, other Local Authorities for cash flow/temporary financing purposes is common practice and Southampton Council has undertaken this as part of its standard treasury management activity for many years.

The basic principle is that a Local Authority will on-lend to another Local Authority at a rate which is greater than they could achieve by a 'safe' investment of the funds elsewhere. This ensures that the lending Local Authority is still securing an attractive (and safe) rate of return compared to other investment opportunities. The opposite is of course true for the borrowing Local Authority, who will be looking to secure a rate which is lower than the PWLB (Public Works Loan Board) or money market can offer. In the last 5 years the total amounts borrowed from other Local Authorities is £741M. The usual practice is that we don't borrow for more than 364 days from another LA.

The loan from Crawley was taken out for cash flow purposes, as part of normal treasury management activity. This was an operational decision taken by professional Finance Managers, although the Treasury Management Strategy, approved by Full Council, explicitly states that we will lend to and borrow from other Local Authorities.

In terms of risk, borrowing from another Local Authority is risk-free to the borrower. Conversely, when we lend to another Local Authority, we see them as low risk, hence SCC will lend to other Local Authorities when funds allow.

5. Letter re Bin Collections

Question from Councillor McEwing to Councillor Hannides

All Southampton households received a letter regarding Bin Collections. Can the Cabinet Member for Resources, Leisure and Culture advise how much in administration and postage this has cost?

Answer

We have received many questions from residents during the course of the current industrial action, mainly asking about bin collections. As well as responding directly to specific questions, we have been providing advice through our website, our customer phone lines and via the media. Despite this, we continue to receive queries.

We have a responsibility to keep our residents informed and felt it appropriate to write directly to every household in the city, giving practical advice about managing household waste and explaining some of the context of the current dispute. The cost of printing and distributing letters to nearly 110,000 households was £31,000. This will be funded partly from our City View budget, a budget allocated in order to help keep residents informed, and partly from the savings we are making by not having to pay waste collectors while they are on strike. Other savings are being put towards the costs of using the third party suppliers who are currently dealing with the biggest build ups of waste.

Many residents have found the information we are providing very useful and are acting on our advice. This, in turn, is helping manage the build up of waste across the city and lessening the impact of missed bin collections.

We hope that the unions end their current industrial action as soon as possible. We can then return to our regular bin collections and our regular provision of information about those collections.

6. Staff Terms and Conditions

Question from Councillor Dr. R. Williams to Councillor Smith

Has the Leader of the Council ever had any doubts that his policy towards reducing staff pay and threatening to sack anyone not signing such reduced terms and conditions was wrong?

Answer

No

7. Commercial Waste Customers

Question from Councillor Letts to Councillor Fitzhenry

How many commercial waste customers have been affected by the current action and what is the weekly cost to the Council in terms of lost income?

Answer

All commercial residual waste collections have been undertaken as normal during the course of the current dispute. However, commercial waste recycling collections have been affected, and as a result 6 customers have cancelled their contracts and if these cannot be recovered then this equates to a loss of income to the council of £192 per week.

8. Staff Redundancies

Question from Councillor Letts to Councillor Hannides

In the last budget round how many staff applied for voluntary redundancy and were refused? If we had accepted these redundancies what would have been the saving to the authority?

Answer

To date there has been a total of 115 requests for voluntary redundancy across the Council, with:

- 74 accepted, and
- 41 rejected.

If the 41 rejections had been accepted, the approximate saving in salary costs would have been £567,000 including oncosts. It should of course be recognised that in the short term there would have been redundancy costs associated with each voluntary redundancy.

All redundancy requests are assessed against the following criteria:

- They must fit with the business needs of the service (which will include timing issues).
- They must be consistent with any other proposals for restructures and savings being considered by the service.
- They must represent value for money and deliver savings in a reasonable pay back period (bearing in mind that early or flexible retirements usually involve a compensation payment by the Council to the pension fund for the early receipt of benefits).
- There must be sufficient capacity, skills, experience and knowledge left in the service area to undertake the work that remains.

In addition, a voluntary 'bumped' redundancy may be considered where an employee requests voluntary redundancy or early retirement but there is no clear redundancy situation. The manager can consider whether there is another employee who has been identified for compulsory redundancy who could fill this post, either within the same service (through restructure) or from the Redeployment Register. The voluntary redundancy will effectively be used to "offset" the compulsory redundancy.

9. Legal Action by UNITE/UNISON

Question from Councillor Letts to Councillor Hannides

What are the estimated costs to the authority of the current legal action by UNITE/UNISON if

a) The Council loses the case b) The Council wins the case?

Answer

These proceedings have been brought by the trade unions as a complaint to the Tribunal that the Council has failed to comply with its statutory duty to consult. There is, in any case, a duty to consult but where more than a certain number of employees are involved, statute sets out a timescale.

In this case, the Council was obliged to commence consultation at least 90 days before any notice of dismissal was issued. The unions allege that the commencement of the consultation did not allow for statutory timescales to be met and that the consultation, once commenced, did not provide them with sufficient information to consult meaningfully.

The Council is defending the case on the basis that consultation began in November and dismissal notices were sent out in April and that the Unions were provided with all the relevant information as and when it was available.

In answer to the specific questions:

(a) If the unions are successful, they will obtain a protective award of between 1 to 90 days' pay for every employee that was served with notice of dismissal. This would be a penalty payment against the council for not complying with the law, not a compensation payment to compensate for any loss suffered. The fact that employees are still employed would therefore have no impact on the potential judgement. However, a 90 day award would normally only be granted in cases where there was no attempt made by an employer to carry out any consultation at all. In terms of the cost to the council, the amount would be between £140k (1 day award) and £12.5M (90 day award) plus our own legal costs.

(b) In the event that the unions are unsuccessful the Council is likely to incur its own legal costs. It is extremely unlikely that a successful award for costs will be made in this case whatever the outcome.

10. Modifications to Council Properties

Question from Councillor Pope to Councillor White

During financial year 2010-11, what was the average (mean) waiting time for occupational therapist assessments for modifications to Southampton City Council properties? What were the shortest and longest waiting times during the same period? "What are the same figures for what has passed in financial year 2011-12?"

We do not collect specific information on the waiting time before the assessment starts for Occupational Therapy assessments for Adaptations.

Answer

We collect information on the length of time from referral to the completion of assessment.

OT average referral to completion in 2010/2011 26.0 days

OT average referral to completion 2011/2012 16.1 days

The longest time from referral to completion in 2010/2011 was 170 days
1 case was attributable to 1 worker and only 3 further cases were over the 90 day Performance Indicator.

The shortest time from referral to completion in 2010/2011 was 0 days

The longest time from referral to completion in 2011/2012 was 75 days

The shortest time from referral to completion in 2011/2012 was 1 days

Note: - these figures do not include cases where the delay was due to hospitalisation, awaiting GP information or landlord permission

11. Waiting Time for Modifications

Question from Councillor Pope to Councillor Baillie

During financial year 2010-11, what was the average (mean) waiting time for modifications to be made after assessments? Is there sufficient budget in the 2011-12 budget and the 2012-13 budget to allow such modifications assessed as necessary?

Answer

Financial year 2010/11: due to a backlog of works, the average waiting time for a major (“substantial”) adaptation during the year was 16 months. To address this situation and to reduce the waiting time down to the target maximum of 9 months, Cabinet approved in April 2010 investment of £2.7 million for major, minor, “critical” and “substantial” adaptations.

This investment enabled the backlog to be cleared and the waiting time to be halved by the year end [March 2011] to around 8 months. This excludes major adaptations such as extensions where planning permission has to be agreed, and there are currently only 4 of these cases left to complete. “Critical” adaptations have, and will continue to be, completed within an 8 week timescale.

The approved 2011/12 budget is £875K, and Cabinet will be requested on 1 August to approve additional £475K [virement from Decent Homes Future Years provision] to give, if approved, a total investment in 2011/12 of £1.35 million required to meet demand in this year.

Assessment of available resources to meet future demand will be determined as part of the budget setting process in the coming months with proposed adaptations investment for 2012/13 and future years is due to be submitted to Council later in the year

12. Outsourcing Council Services

Question from Councillor Stevens to Councillor Smith

Is there a list of Council services to be outsourced over the next year or two and if so can that be shared with the Council?

Answer

The Cabinet does not have a planned outsourcing list.

13. Collection of Side Waste

Question from Councillor Stevens to Councillor Fitzhenry

What are the arrangements for the collection of side waste now and post industrial action?

Answer

From 5th July, side waste has been collected by council teams as part of scheduled collections. Contractors will be collecting all residual waste this week and the Council's teams will be expected to perform similarly on their return to work.

14. Warlock Report

Question from Councillor Stevens to Councillor Moulton

The 2009 Warlock report recommended some important issues for children's services, is the Cabinet Member confident that these issues have been tackled with long term solutions e.g. issues like the; social work case loads, accommodation, supervision and organisational culture?

Answer

The Southampton Review of Inter-Agency Safeguarding Arrangements, produced by David Worlock, had 94 agreed recommendations. These have been implemented by a number of agencies there are 5 remaining recommendations to be implemented; these may require extra resources or further developmental work which is being explored. The implementation of the recommendations is overseen by the Stay Safe Steering Group, which is a sub group of the Children and Young People's Trust Board. Progress is also overseen by the Council's Overview and Scrutiny Committee and Southampton's Local Safeguarding Children's Board.

Social work case loads are regularly under review by the Safeguarding Services Management Team, the Director of Children's Services, the Chief Executive and Cabinet member. Caseloads are rising to between 25 – 35; there is a rigorous action plan to reduce caseloads again to within 20-25 per worker.

The accommodation has been reconfigured and improved since David Worlock's report. Supervision and its frequency are regularly monitored by the Head of Service and Principal Officer. Supervision rooms require booking and are largely available with some planning. The organisational culture has improved and can be demonstrated by the three Ofsted inspections that have taken place. Unannounced, July 10, Private Fostering Dec 10 and Unannounced May 11.

15. Services for Children

Question from Councillor Stevens to Councillor Moulton

What outcomes of the review of the commissioning services for children aged 0 - 6 have been implemented and what has been the impact on health visiting (important part of early intervention an important issue of the recent Allen Report)?

Answer

The Allen review highlighted the importance (and cost effectiveness) of intervening early, particularly in the first 3 years of a child's life, to ensure they are ready for school and to prevent poor outcomes in later life. As a result the City has retained its network of 14 Sure Start children's centres ensuring we are providing the best possible universal and targeted Early Intervention services.

NHS Southampton City are leading a commissioning review of Health Visiting Services to deliver the national vision, working with local authority commissioners, and in doing so are taking account of the Health & Family Support Review for Children Under 5 (2010). The model for Health Visiting will support delivery of key health outcomes in early years.

The review recommended the use of evidence based Early Intervention programmes, 2 of which are already available in Southampton: The Family Nurse Partnership is jointly funded by the local authority (children's centres) and health and has so far reached 120 of our most vulnerable teenage parents and their children (0-2 year olds). The early years module of the Incredible Years Parenting Programme is delivered by trained children's centres practitioners to support and develop parenting skills.

16. Children's Services Workers

Question from Councillor Stevens to Councillor Moulton

Will the Council be paying its children's services workers more to ensure valuable, experienced staff are not tempted away by other local authorities? If so how much more?

Answer

No, we are not paying Children's social workers more; we are paying a market supplement whilst we undertake a pay review. We cannot pre-empt the outcome of the review.

17. Young Offenders

Question from Councillor Stevens to Councillor Moulton

Does the Cabinet Member agree that young offenders should be given "looked after" status particularly as The Ministry of Justice is expected to transfer resources to councils so children's services meet the costs of young people remanded in custody?

Answer

Young offenders would not be given "looked after" status purely on the basis of being a young offender.

We are aware of the proposal to transfer resources to the Council to meet the cost of young people remanded in custody and we would wish to ensure that the resources transferred by the Ministry of Justice are sufficient to meet the cost of young people in custody.

18. Nameplate Poles

Question from Councillor Drake to Councillor Baillie

Would the Cabinet Member please inform Council when it was decided to erect 'totem pole' style nameplate poles on green areas in the City, how many have been erected and can he provide a breakdown of the cost of erecting these?

Answer

It is assumed the 'totem pole' description is referring to the recently installed Park Identity Markers at Weston Shore (x4), Donkey Common (x2), Mayfield Park (x2), Freemantle Common (x2), Mayflower Park (x1), Hum Hole (x1), Freemantle Lake Park (x1) and Mansel Park (x2) in order to promote the green spaces, which all too often get overlooked by those passing in vehicles. We are also in the process of putting up 4 around the Southampton Common to show people coming into Southampton that they are passing through a common and not just on a main road.

The idea of the markers is to let those passing (in particular motor vehicles) know that they are passing or driving through one of Southampton's fantastic parks or green spaces, hopefully they will then come back and use it. They have been sympathetically designed to fit in with our green spaces, but are prominent enough to be noticed and reduce the customer feedback comment "I didn't know that park existed" (often said about Mayfield Park for instance).

The identity markers were approved by the Neighbourhoods Director in January 2011 and discussed with previous Cabinet Member for Local Services and Community Safety. The markers at Freemantle Common were discussed with Cllr Drake as part of the overall improvements, in February 2011.

Park Identity Markers are only installed where we have capital or developer contributions (£106) to cover their cost. They cost £622.50 supplied and installed. There have been a number of positive comments received about the signs and to date we have not received any adverse comments about them. There are plans to roll out installation of further posts as capital and developer funding allows for relevant parks and green spaces.

19. Staff Vacancies

Question from Councillor Vinson to Councillor Smith

Is the Leader concerned at the high number of vacancies in some areas of the Council, and what steps are being taken to fill vacancies particularly in the following areas where the numbers currently approach or exceed 50%?

Children's Services and Learning Directorate:

Family and Community Focused (Youth Services); Economic Wellbeing; 11-19 Advisers; Children in Need Social Workers; Educational Psychology, Inclusion and Welfare; Our House and The Arc residential care; Health and Adult Social Care

Directorate: Respite and Adult Placement; Later Years;

Economic Development Directorate: Management Team; Thornhill Plus You / Motiv8;

Capital development; Programme Management; Regeneration and renewal; Library

Assistants; Environment Directorate: School Crossing Patrols; and Neighbourhoods

Directorate: Customer Services; Private Housing

Answer

The Recruitment team is currently recruiting into 184 vacancies across the Council.

Following the Comprehensive Spending Review, there is a complete recruitment freeze of permanent employees apart from in areas of exceptional need where the use of temporary cover is either financially excessive or operationally problematic.

All Managers must firstly consider whether the post needs to be filled or not. Approval to fill a vacancy (internally or externally) must be sought from the Management Board of Directors and Head of Organisational Development. If it is considered a vacancy must be filled, then the following process applies:

1. HR Pay will follow the Job Matching process in order that those on the Redeployment Register are considered in the first instance. (HR Pay activity)
2. Ring fencing, either within the team, service area or directorate as appropriate following discussion with HR Pay
3. Internal advert – council wide
4. Use of Talent Bank (HR Pay to 'search' the Hampshire Recruitment Portal, presenting managers with candidates with the skills to match requirements)
5. External advert on the Hampshire Recruitment Portal (if seeking to advertise the vacancy concurrently in the first instance, agreement from Organisational Development must be sought)
6. External advert in local/national press

The above process will save time and money whilst providing opportunities for employee development and retention.

20. Expenditure on redundancy and early retirement

Question from Councillor Barnes-Andrews to Councillor Hannides

Can the Cabinet Member confirm the actual expenditure on redundancy and early retirement payments compared with the budget for 2010/11?

Answer

The actual redundancy and early retirement expenditure accounted for in 2010/11 was £3.7M. A sum of £2M had been provisionally earmarked within the Organisational Development Reserve to cover redundancy payments in 2010/11, and funding was also available within the reserve to cover future years (total funding available £7M).

The total expenditure of £3.7M has therefore been funded in full from the Organisational Development Reserve.

21. Youth Parliament

Question from Councillor Turner to Councillor Moulton

Could the Cabinet Member for Children's Services and Learning inform Council about the present position of the Youth Parliament?

Answer

The City's youth parliament had its last meeting in its current format in March of this year. This is in response to a number of factors. Firstly attendance at the monthly meetings was dwindling with less than 20 young people regularly attending. Secondly less than 7% of the 700 young people surveyed in a recent consultation indicated that the best way to gain the views of young people was through a citywide youth council or parliament. Thirdly, there has been a need to review practice in the light of ongoing budget pressures, to ensure we find the most effective and efficient way of doing things.

In April this year an informal meeting was hosted by officers to discuss with representatives of the Southampton City Youth Parliament ways of working in the future which included working more closely with schools. A follow up meeting working with the City's UKyouthMP is planned during the summer.

22. Itchen Toll Bridge

Question from Councillor Mrs Blatchford to Councillor Fitzhenry

In relation to the Itchen Toll Bridge:

- (a) Could the Cabinet Member confirm that the revenue taken on the Itchen Toll Bridge during the dispute tallied with the number of vehicles passing through the plaza?
- (b) What method of recording the 50 pence flat rate was used and how was it recorded?
- (c) Why were Southampton residents who use concessionary tokens asked for a red off peak token rather than the blue peak token?
- (d) What part of the Hampshire Act 1983 or City of Southampton Itchen Bridge Toll Order was used to levy the flat rate 50p charge or variable token payments?
- (e) Why were those asking for a receipt offered ones not tallying with the day or time of day when passing through the toll plaza?

Answer

The Itchen Toll is an essential element of the City's transportation strategy. The Toll dissuades the use of this route by commuters and large vehicles to the detriment of surrounding communities and the City centre.

During the recent industrial action, Managers in the service area have supplemented the reduced staff numbers to ensure that there is sufficient cover at least during the peak hours to maintain the integrity of the strategy.

The decision to reduce the tariff to a flat rate of 50p was made to accommodate the untrained staff and reduce the potential for traffic delays over classification and charge queries.

The current arrangements were cleared with internal audit and legal services prior to being implemented.

In respect to the specific questions raised, I can confirm the following:-

- (a) Although the vehicle classification system is switched off, the system still records the number of vehicles passing each booth. Tokens and cash can therefore be reconciled.
- (b) The decision to adopt a 50p flat rate is an operational decision and has been discussed with me. It establishes a consistent charge through the day and is a practical solution.
- (c) The red token provides the established concession to the 50p charge. It should be noted that not all users of the bridge have both coloured tokens and therefore either colour are accepted.
- (d) The Council is agreeing to accept less than the standard toll under composition arrangements under s.29 of the Act (ie we are effectively accepting a 'settlement' figure for the toll during any period of industrial action.) which is permitted as long as nobody within any specific class of vehicles is given preference over others within the same class.

The Hampshire Act allows for charging changes to be made providing this is advertised. This was done via the website and by posters displayed in the Toll Booths

- (e) Without the vehicle classification system in operation, no real time receipts can be issued. However, receipts are given for the correct day and as close to the time as possible. In isolated cases some receipts may have been handed out with the wrong date, but this no longer occurs.

28. MOTIONS

(a) Fluoridation

Councillor Drake moved and Councillor Turner seconded:-

“This Council notes that, following the disbanding of Regional Health Authorities, the responsibility for fluoridation schemes will fall to local authorities. This Council therefore urges the Executive, on behalf of the Council, to use its

present and future influence to reverse the decision to add fluoride to Southampton's water".

Amendment moved by Councillor Moulton and seconded by Councillor Smith:

AMENDMENT

In the 1st line, after the words "Regional Health Authorities", add: "in 2013",

In the 2nd line, after the words "responsibility for fluoridation schemes will fall to", delete the words "local authorities. This Council therefore urges the Executive, on behalf of the Council, to use its present and future influence to reverse the decision to add fluoride to Southampton's water."

and replace with "Public Health England. Council further notes that the passing of the Health Bill will give Southampton City Council leadership responsibility for dental health. Council urges the Executive to investigate what powers local authorities will have with regard to fluoridation schemes following the passing of the Bill but notes that powers to reverse the planned local fluoridation scheme rest with Parliament and primary legislation. Council resolves to debate this matter more fully at the September Council meeting when it is anticipated that a petition will be presented by Hampshire Against Fluoridation."

Amended Motion to read:

"This Council notes that, following the disbanding of Regional Health Authorities in 2013, the responsibility for fluoridation schemes will fall to Public Health England. Council further notes that the passing of the Health Bill will give Southampton City Council leadership responsibility for dental health. Council urges the Executive to investigate what powers local authorities will have with regard to fluoridation schemes following the passing of the Bill but notes that powers to reverse the planned local fluoridation scheme rest with Parliament and primary legislation. Council resolves to debate this matter more fully at the September Council meeting when it is anticipated that a petition will be presented by Hampshire Against Fluoridation."

UPON BEING PUT TO THE VOTE THE AMENDMENT WAS DECLARED CARRIED

UPON BEING PUT TO THE VOTE THE MOTION AS AMENDED WAS DECLARED CARRIED

RESOLVED that the motion as amended be approved.

(b) Industrial dispute

Councillor Dr R Williams altered and moved and Councillor Letts seconded:-

ALTERATION

Delete everything after industrial dispute...

Altered motion to read:

“Council calls on the Executive to support the Secretary of State for Communities and Local Government's request to return to talks to resolve the current industrial dispute.

Amendment moved by Councillor Vinson and seconded by Councillor Drake:

AMENDMENT

In the 1st line, after the words “the Executive” insert the words “and Trades Unions”

In the 3rd line, after the words “current industrial dispute”, add “without preconditions’.

Amended Motion to read:

‘Council calls on the Executive and Trades Unions to support the Secretary of State for Communities and Local Government's request to return to talks to resolve the current industrial dispute without preconditions’

Further amendment moved by Councillor Smith and seconded by Councillor Moulton:

AMENDMENT

In the first line delete ‘calls on’ and replace with ‘welcomes the support given to’ – delete ‘to support’ and replace with ‘by’

In the second line delete ‘request to return to’ and replace with ‘in respect of the measures taken by SCC to protect services, jobs and the lowest paid. Council further resolves to support the Executive in pursuing’

In the third line after “industrial dispute” add ‘and welcomes the commitment by the Leader of the Council to continue dialogue with the trade unions with the aim of reaching an agreement.’

Amended Motion to read:

Council welcomes the support given to the Executive by the Secretary of State for Communities and Local Government in respect of the measures taken by SCC to protect services, jobs and the lowest paid. Council further resolves to support the Executive in pursuing talks to resolve the current industrial dispute and welcomes the commitment by the Leader of the Council to continue dialogue with the trade unions with the aim of reaching an agreement”.

UPON BEING PUT TO THE VOTE THE AMENDMENT IN THE NAME OF COUNCILLOR VINSON WAS DECLARED LOST

UPON BEING PUT TO THE VOTE THE AMENDMENT IN THE NAME OF COUNCILLOR SMITH WAS DECLARED CARRIED

UPON BEING PUT TO THE VOTE THE MOTION AS AMENDED BY COUNCILLOR SMITH WAS DECLARED CARRIED

RESOLVED that the motion as amended be approved.

29. QUESTIONS FROM MEMBERS TO THE CHAIRS OF COMMITTEES OR THE MAYOR

Question from Councillor Barnes-Andrews to Councillor Jones:

Unit A, Bakers Wharf, 20-40 Millbank Street

Can the Chair of Planning and Rights of Way Panel confirm when the Council will take action against Unit A, Bakers Wharf, 20-40 Millbank Street?

Answer

A planning application has been submitted to the Council for works which have been carried out to the unit. The applicant is of the opinion that these works have improved the situation since the Enforcement Notice was served. The planning team is considering the application and currently expect to submit the application to the Planning and Rights of Way Panel meeting on 16th August 2011 for determination. It is recommended that action is not pursued until the planning application has been determined as the application will assess whether the nuisance has ceased.

30. APPOINTMENTS TO COMMITTEES, SUB-COMMITTEES AND OTHER BODIES

Members noted that consideration had been given to nominations to serve as Independent Members of the Standards and Governance Committee. Although there was only a requirement to appoint 3 Members, Council were recommended to appoint a fourth member.

RESOLVED that the following Independent Members be appointed to the Standards and Governance Committee:

Brian Hooper
David Blake
Geoff Wilkinson
Mrs Elizabeth Hale

31. FINANCIAL STATEMENTS 2010/11

The report of the Cabinet Member for Resources, Leisure and Culture was submitted concerning the Financial Statements for 2010/11 (copy of report circulated with agenda and appended to signed minutes).

RESOLVED

- (i) that it be noted that the Financial Statements 2010/11 had been signed by the Chief Financial Officer; and
- (ii) that it be noted that the approval of the Financial Statements 2010/11 by the Standards and Governance Committee would take place on 23 September, subject to any changes required after the completion of the Audit. Any such changes would be presented to the Audit Committee.

32. GENERAL FUND REVENUE OUTTURN FOR 2010/11

The report of the Cabinet Member for Resources, Leisure and Culture was submitted concerning the general fund revenue outturn for 2010/11 (copy of report circulated with agenda and appended to signed minutes).

Amendment moved by Councillor Vinson and seconded by Councillor Drake

AMENDMENT

Recommendation (v):

Delete the word 'use' and replace with 'retention'

Delete the words 'to maintain the Organisational Development Reserve as set out in paragraph 19' and replace with 'in Balances.'

AMENDED Recommendation (v) to read:

Approves the retention of £3,986,600 of the 2010/11 under spend in Balances

UPON BEING PUT TO THE VOTE, THE AMENDMENT WAS DECLARED LOST

RESOLVED

- (i) that the final outturn for 2010/11 detailed in Appendix 1 to the report be noted;
- (ii) that the performance of individual Portfolios in managing their budgets as set out in paragraph 9 of the report together with the major variances in Appendix 2 to the report be noted;
- (iii) that the addition to the Revenue Development Fund of £100,000 as set out in paragraph 15 of the report be approved;
- (iv) that the carry forward requests totalling £629,000 (of which £158,000 relates to central repairs and maintenance) as outlined in paragraph 18 and set out in detail in Appendix 3 to the report be approved;
- (v) that the use of £3,986,600 of the 2010/11 under spend to maintain the Organisational Development Reserve as set out in paragraph 19 of the report be approved.

33. GENERAL FUND CAPITAL OUTTURN FOR 2010/11

The report of the Cabinet Member for Resources, Leisure and Culture was submitted concerning the general fund capital outturn for 2010/11 (copy of report circulated with agenda and appended to signed minutes).

RESOLVED

- (i) that the actual capital spending in 2010/11 as shown in paragraphs 4 and 5 of the report be noted together with the major variances in Appendix 1 to the report;
- (ii) that the proposed capital financing in 2010/11 as shown in paragraph 10 of the report be approved;
- (iii) that the revised estimates for 2011/12 as adjusted for slippage and re-phasing as shown in Appendix 3 to the report be noted;
- (iv) that it be noted that the capital programme continues to run a deficit of £9.2M, (as reported in February) and that the over programming is within the previously approved tolerances;
- (v) that due to delays in the receipt of anticipated capital receipts it be noted that an additional £2.7M had to be borrowed to fund the 2010/11 programme which is in line with delegated powers approved in September 2008; and
- (vi) that it be noted that there will be a potential need to undertake additional borrowing to fund the 2011/12 programme if the anticipated capital receipts are delayed further.

34. HOUSING REVENUE ACCOUNT AND CAPITAL OUTTURN FOR 2010/11

The report of the Cabinet Member for Housing was submitted concerning the housing revenue account and capital outturn for 2010/11 (copy of report circulated with agenda and appended to signed minutes).

RESOLVED

- (i) that the HRA revenue outturn for the financial year 2010/11, which shows a favourable variance for the year of £422,900 and balances at the end of the year of £1,622,900 be noted;
- (ii) that the revenue carry forward of £250,000 for helping to fund the Mobile Working project in 2011/12 be approved;
- (iii) that the capital outturn for 2010/11 be noted;
- (iv) that the amendments to the HRA Capital Programme for 2011/12 set out in Appendix 3 to the report to take account of the slippage and re-phasing in 2010/11 be approved; and
- (v) that it be noted that the use of the additional resources will be considered as part of the update of the capital programme that will be reported to Council in September.

NOTE: Councillor Drake declared a personal interest in the above matter, as a Council tenant, and remained in the meeting during the consideration of the matter.

35. REVIEW OF PRUDENTIAL LIMITS AND TREASURY MANAGEMENT OUTTURN 2010/11

The report of the Head of Finance (Chief Financial Officer) was submitted concerning the treasury management activities for 2010/11 (copy of report circulated with agenda and appended to signed minutes).

RESOLVED

- (i) that the Treasury Management (TM) activities for 2010/11 and the outturn on the Prudential Indicators be noted; and
- (ii) that it be noted that the continued proactive approach to TM has led to reduced borrowing costs (compared to that estimated) and safeguarded investment income during the year.

36. COLLECTION FUND OUTURN 2010/11

The report of the Cabinet Member for Resources, Leisure and Culture was submitted concerning the actual payments made to and from the collection fund during the 2010/11 financial year (copy of report circulated with agenda and appended to signed minutes).

RESOLVED that the accounts for the Collection Fund in 2010/11 as shown in Appendix 1 to the report be noted.

37. COUNCIL PLAN

The report of the Leader of the Council was submitted seeking approval for the draft 2011- 2014 Council Plan (copy of report circulated with agenda and appended to signed minutes).

RESOLVED

- (i) that the draft 2011- 2014 Council Plan, including the top 7 priorities for the Council as detailed in the Plan be approved;
- (ii) that the recommendations made by the Overview and Scrutiny Management Committee as set out in the report, which will be reflected in the final version of the Plan be noted;
- (iii) that delegated authority be granted to the Chief Executive, following consultation with the Leader of the Council, to finalise the Council Plan, including incorporating any changes made at the meeting and to refresh relevant sections of the Plan in 2012 and 2013 so that it aligns with any new budgetary or policy developments which will impact on the Council's activities during 2011- 2014.

38. THE SOUTHAMPTON HOUSING STRATEGY 2011 - 2015 AND HOUSING REVENUE ACCOUNT BUSINESS PLAN 2011 - 2041

The report of the Cabinet Member for Housing was submitted detailing the Southampton Housing Strategy 2011 - 2015 and Housing Revenue Account Business

Plan 2011 – 2041, which form part of the Council’s policy framework (copy of report circulated with agenda and appended to signed minutes).

RESOLVED

- (i) that the draft revised Housing Strategy (incorporating the Private Housing Renewal Strategy) and HRA Business Plan be approved;
- (ii) that delegated authority be granted to the Head of Housing Solutions to make final amendments to the Housing Strategy 2011 – 2015; and
- (iii) that delegated authority be granted to the Head of Decent Homes to make final amendments to the Housing Revenue Account Business Plan 2011 – 2041.

NOTE: Councillor Drake declared a personal interest in the above matter, as a Council tenant, and remained in the meeting during the consideration of the matter.

DECISION-MAKER:	COUNCIL
SUBJECT:	EXECUTIVE BUSINESS
DATE OF DECISION:	14 SEPTEMBER 2011
REPORT OF:	LEADER OF THE COUNCIL
STATEMENT OF CONFIDENTIALITY	
NONE	

BRIEF SUMMARY

This report outlines Executive business conducted since the last Council meeting and highlights some of the positive developments and achievements.

RECOMMENDATIONS:

- (i) That the report be noted.

REASONS FOR REPORT RECOMMENDATIONS

1. This report is presented in accordance with Part 4 of the Council's Constitution

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

2. Not applicable

DETAIL (Including consultation carried out)

3. As Leader of the Council, I identified in July 2010, two priorities for the Council: achieving Value for Money and Strong Leadership in facilitating economic growth for prosperity for the city. This report highlights the business undertaken by the Executive, particularly good news stories which demonstrate the progress we are making towards our objectives. A list of Cabinet decisions taken since the last Full Council meeting in May 2011 is attached as Appendix 1.

LEADERS PORTFOLIO

4. Gateway For Inward Investment Enquiries
The Economic Development Team is on an interim basis acting as the Gateway for all inward investment enquiries across the whole of South Hampshire. This work is being carried out on behalf of the Partnership for Urban South Hampshire (PUSH) and also involves the development and maintenance of all associated support systems.
5. Arts Complex planning application received
Following a comprehensive and well received public consultation, Grosvenor has submitted a planning application to the council for the arts complex development on the old Tyrrell and Green site. This mixed use scheme will be a major addition to the Cultural Quarter and is expected to attract tens of thousands of people to the city every year and create more than 300 jobs.
6. Clipper Race
The Clipper Race weekend, arranged by Southampton City Council, MDL Marinas and Clipper Ventures was a great success with tens of thousands of people gathered in Ocean Village to watch the start of the Race.

7. QE2 Mile

- Holy Rood and anchor installation – Public realm works have now been completed, the QE2 anchor restored and installed in one of the granite planters outside the grounds of Holy Rood Church.
- Constructing Excellence Awards 2011 – The Council and its partners Colas, Aggregate Industries and Mott MacDonald have been shortlisted for an award by Constructing Excellence under the category of integration and collaborative working centred on the QE2 Mile works and how integration and collaborative working were fundamental to the delivery of this complex project being delivered over a number of years.

8. 2-8 Queensway

The Council, in partnership with its tenant at 2-8 Queensway, has appointed Raglan Housing Association as its preferred developer. The scheme proposes 42 new homes and 180sqm of retail space and is seen as the first phase of a wider programme of development at the Fruit and Vegetable market.

9. National Station Improvement Programme (NSIP)

The Council has agreed detailed terms with Network Rail for its contribution towards major improvements to Southampton Central Station. The scheme totalling £2.4M will see a complete refurbishment of the south side buildings and include new customer information and retail facilities accessed via a new station entrance and forecourt.

10. Prolific Tagger Prevented

Officers from Parks and Street Cleansing and Safer Communities have been working closely with Hampshire Constabulary to bring a prolific graffiti artist to justice. The tagger is responsible for several prolific tags on council property, bus shelters, BT equipment cabinets and private property. This has cost the taxpayer thousands of pounds to remove.

11. Tilley Awards

We have been successful in gaining a place in the National Finals of the Home Office Tilley Awards which will take place sometime in December. The application which was submitted in June, highlighted how in 2009, the Council and its partners developed and delivered a comprehensive package of projects and new ways of working to improve the crime in the Above Bar Street. This was identified as the most violent street in Hampshire and received negative press coverage, which had an impact on the image of the city and increased the fear of crime for local residents and users of the night time economy. The actions taken by partners included the introduction of the 'In Case of Emergency' (ICE) bus, street pastors, yellow card and taxi marshals. This resulted in huge improvements to safety in the night time economy including a reduction in violent crime, emergency department admissions during peak time and an increase in people stating that they felt safe in the city after dark.

ADULT SOCIAL CARE AND HEALTH PORTFOLIO

12. Woolston Time Bank open and trading

The Council is making innovative use of £24,000 from the Department of Health to pilot the new Woolston Time Bank, which is believed to be the first in operation in Hampshire. The Time Bank is made up of local residents

exchanging or “trading” hours or their time to help someone, and in return, receive help from someone. Time Banks help their members reduce reliance on paid support, improve their physical/mental health and increase their employment prospects as well as bringing wider economic benefits to the community as a whole.

13. Launch of a specialist treatment service for Veterans

The Council has been successful in bidding for funds to improve work with Veterans as part of the national Improving Access to Psychological Therapies (IAPT) programme. This will see the early identification of Veterans needing support, priority access to the service and the provision of specialist evidence based interventions including trauma focused Cognitive Behavioural Therapy. The project will seek to work closely with other relevant agencies across the city to ensure a joined up and holistic support package is provided. This project has funding for a year and will begin in the late autumn.

14. City Care First Support Service

Two very successful days have been held with over 70 people expressing an interest in becoming carers for our City Care First Support Service. This is a huge achievement both in bringing employment to local people at times when the Council otherwise has to consider potential job losses and also to increase the ability for the service to maximise well being and independence for vulnerable people.

CHILDREN’S SERVICES AND LEARNING PORTFOLIO

15. Adult and Community Learning

The Adult and Community Learning service had a two day focussed visit by Ofsted inspectors in July. The purpose of the visit was to assess progress made since the last full inspection in June 2009 and Ofsted confirmed its final judgement that all themes and the overall service have made reasonable progress since the last inspection.

16. Southampton school sets the standard

A school in Southampton has become one of the first in the country to be selected for an important new role to help raise education standards across the UK. Portswood Primary is one of only 100 schools in England to be granted teaching school status – a new designation entitling it to lead the training and professional development for staff.

17. Ofsted Inspection

Ofsted inspected the Council’s Adoption Service between 11 and 17 August. Whilst we cannot yet comment on the detail of the inspection and its findings, the inspection did identify many positive aspects of how different parts of the Council work together to support people who wish to become adopters, and to give local children who need it the chance of a transformational life opportunity through adoption into a loving and stable home environment. Ofsted’s full report on the performance and quality of the Council’s Adoption Service will be published in mid September. The service was good when it was last inspected in 2008.

18. Progress on children and young people in our care
 The number of children and young people becoming looked after during 2010/11 fell slightly from 195 to 175. Children and young people in our care move placement less frequently than those in other local authorities and a high number of our children in care are adopted.
19. Youth Offending Team (YOT)
 The number of first time entrants to the criminal justice system has reduced from 419 in 2008/09 to 173 in 2010/11. This reduction is attributable to the extensive partnership working with the police through the introduction of the Youth Restorative Disposal (Triage). The police will refer relevant young people to the YOT for assessment and, if required, intervention. If the young person complies, the young person will not receive a criminal record and does not then enter the criminal justice system. Analysis of reoffending demonstrates that young people taking part in this process have a reoffending rate of less than 10% compared with much higher reoffending rates, at around 31% for other young offenders who do not follow this route.
20. Early Years Foundation and Key Stage 1 and 2
 Provisional Early Years Foundation Stage data, (5 year old pupils) and Key Stages 1 and 2 data shows that the performance of pupils in Southampton has improved from 2010 to 2011.
- Early Years Foundation Stage – A 2.2% increase in pupils achieving a good level of development, up from 53.4% in 2010 to 55.6% in 2011.
 - Key Stage 1 – The number of pupils in Southampton achieving KS1 level 2 in Reading (85.6%), Writing (83.2%) and Maths (91.1%) has increased by 0.4%, 1.3% and 0.8% respectively from 2010 data.
 - Key Stage 2 – Level 4+ in English and Maths combined is provisionally 73.3% for 2011, a 2.5% improvement from 2010 figures.
21. GCSE and A Level Results
 The A level pass rate for Southampton students has improved across all areas including A*-E, A*-C and A* passes. Most significant improvements were seen for grades A*-E and A*-C passes, although the challenge still remains to meet national rates for A* -C and A* passes. Key headlines from the results were:
- 97.5% of Southampton entries achieved an A Level A*-C grade in 2011. This was 1.8% higher than in 2010 (95.7%). This indicates a sustained improvement for Southampton but remains just below the national performance where 0.3% more entries achieve an A*-E grade (97.8%).
 - 37.4% of Southampton entries achieved an A Level A*-C grade in 2011. This was 3.5% higher than in 2010 (33.9%). This indicates a sustained improvement for Southampton, however, a challenge still remains to meet National performance where 15.2% more entries achieve an A*-C grade (52.2%) in 2011.
 - 4.1% of Southampton entries achieved an A Level A* grade in 2011. This was 0.4% higher than in 2010 (3.6%). This indicates a sustained improvement for Southampton, however, a challenge still remains to meet National performance where 4.1% more entries achieve an A*-E grade (8.2%)

Initial indications for Key Stage 4 GCSE results are that the City's secondary schools have once again helped local children and young people to raise the bar of performance. Southampton's 5+ A*-C grades including English and Maths GCSE has increased by 4.5% from 47.5% in 2010 to 52.0% in 2011, building on similar positive improvement in 2010 of 4.4% and meeting Southampton's performance target. In 2011 the Government raised the floor target to 35% for this measure; Southampton now only has one school below this floor target. National comparison data will be published in October and detailed analysis of this data will be undertaken then.

ENVIRONMENT AND TRANSPORT PORTFOLIO

22. Loan Sharking

A suspected loan shark was arrested on suspicion of illegal money lending in the Shirley area following an operation by the England Illegal Money Lending Team in Southampton, working in partnership with the Council.

23. Queens Park

Queens Park was brought to life on Sunday 24th July through live actors telling the 'horrid history' of the park. The Parks team, including the Hawthorns and the Communities team supported Lanarca in staging the event. The city council is developing ideas for improvements for Queens Park. Many local people took part in the consultation activities and questionnaires which will then go on to support the first round of a Parks for People lottery bid for the Park.

24. St. James Park

St. James' Park re-opened to the public on 6th July after a £1.5M improvement project. The Park has been completely refurbished and includes a new play area; two new tennis courts; a gazebo with solar panels to provide energy for the building; an older play area with climbing wall, basket ball and outdoor gym equipment; and the refurbished WW2 building which now houses a café and community room operated by Parklife, a social enterprise organisation formed by the Friends of St. James' Park. The Park is already a great success and has received thousands of visits from people of all ages since it re-opened and we have had lots of positive feedback.

HOUSING PORTFOLIO

25. Townhill Park Community Centre

The new Townhill Park Community Centre was officially opened on Saturday 23rd July. The Centre is a joint undertaking by Southampton City Council Education and the local Townhill Park community. The event was attended by about 200 people including local residents, community representatives, Councillors and representatives from the City Council, Police and other statutory and voluntary agencies.

26. Major refurbishment of extra care supported housing scheme improves residents' lives

A £1M refurbishment of an extra care supported housing complex in Southampton has set a new standard in excellence in how community spaces can improve the lives of tenants. Manston Court in Lordshill has undergone a retrofit of its community spaces by the Council. This extra care supported housing scheme has created a standard – an exemplary model of how a

building can be refurbished to provide the very best facilities for the most vulnerable and frail residents at a fraction of the cost for a complete rebuild.

27. Southampton's loft and cavity wall insulation grant

The Council is working with the Sustainable Energy Agency and the city's Environment Centre to make insulation even cheaper to help residents prepare for rising domestic energy prices this winter. Residents who own their home or rent privately in the city can now get loft or cavity wall insulation professionally installed for £69 each. Those who take up the offer can choose one of a number of approved local installers to carry out a no obligation survey.

RESOURCES, LEISURE AND CULTURE PORTFOLIO

28. Sea City topping out ceremony as highest point is reached

The construction of Southampton's prestigious international visitor attraction, Sea City, has reached a key construction milestone with the final stages of the new special exhibitions pavilion nearing completion. The Council and contractor Kier Southern held a topping out ceremony on 3rd August which celebrated reaching the highest point of the build – the tip of the pavilion.

29. Sky Ride Southampton

Sky Ride returned to Southampton on August 14 and was an even bigger and better event than last year. An estimated 14,000 cyclists enjoyed traffic-free city centre streets for the day.

30. ASAP – Major repair works progress at the Civic Centre

Works have progressed well internally with the replacement of the building services and fabric strengthening works. Currently inside the building tests are occurring on both the new heating installation and electrical rewiring works which will then allow the high heritage ceilings to be reinstated as the original construction. During the next few months the scaffold will be removed following the completion of the refurbished windows and steel frame repairs behind the stone façade. Since the last update Southampton City college masonry students have spent valuable time on site reviewing the general works and also in particular the specialist stone remedial works. Also during the coming months Wates will be facilitating their Building Futures programme on site. Twelve Construction technical students will attend site for a week and gain valuable experience and knowledge from technical presentations.

Wates Community Day occurred on Friday 24th June when part of the site team turned into a charity Ground Force hit square at Upper Shirley High School to transform a little-used area of the grounds into an allotment for the children to cultivate their own vegetables. Solent Education Business partnership was the link pin in organising this between the School and Wates with a goal to assist the children's studies.

SOUTHAMPTON CONNECT UPDATE

31. As reported in the Executive Business Report to Council on the 13th July, Southampton Connect has been shaping its new City Plan which is presented to Council today for endorsement. Following endorsement of the City Plan by Council, and also by all the key agencies represented on Southampton Connect, it will be formally launched in October.

For further information on Southampton Connect, visit: www.southampton-connect.com

FORTHCOMING BUSINESS

32. The Executive published its Forward Plan on the 17th August 2011 covering the period September to December and will publish its next plan on the 16th September 2011 covering the period October 2011 to January 2012. Details of all forthcoming executive decision items can be found at:
<http://www.southampton.gov.uk/modernGov/uuCoverPage.aspx?bcr=1>

RESOURCE IMPLICATIONS

Capital/Revenue

33. None

Property/Other

34. None

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

35. None

Other Legal Implications:

36. None

POLICY FRAMEWORK IMPLICATIONS

37. None

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KEY DECISION? No

WARDS/COMMUNITIES AFFECTED:	None directly since this report is presented for information purposes.
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SUPPORTING DOCUMENTATION

Non-confidential appendices are in the Members' Rooms and can be accessed on-line

Appendices

1.	Decisions taken by Cabinet between July and September
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Documents In Members' Rooms

1.	None
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Integrated Impact Assessment

Do the implications/subject of the report require an Integrated Impact Assessment (IIA) to be carried out.	No
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Other Background Documents

Integrated Impact Assessment and Other Background documents available for inspection at:

Title of Background Paper(s)

Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)

1.	None	
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Agenda Item 9

DECISION-MAKER:	STANDARDS AND GOVERNANCE COMMITTEE COUNCIL
SUBJECT:	MEMBERS' ALLOWANCE SCHEME
DATE OF DECISION:	8 th September 2011 14 th September 2011
REPORT OF:	Acting Head of Legal and Democratic Services
STATEMENT OF CONFIDENTIALITY	
N/A	

BRIEF SUMMARY

Under the Local Government (Members Allowances) (England) Regulations 2003, local authorities are required to have Independent Remuneration Panels for the purpose of reviewing their schemes of Members' Allowances. Southampton City Council is required to review its scheme by September 2011 at the latest and have regard to the recommendations of the Independent Remuneration Panel.

RECOMMENDATIONS:

STANDARDS AND GOVERNANCE COMMITTEE

- (i) To consider and comment on the recommendations of the Independent Remuneration Panel as set out on in the Panel's report (attached as appendix 1).

COUNCIL

- (i) To consider the recommendations of the Independent Remuneration Panel as set out in the Panel's report (attached as Appendix 1)
- (ii) To make any amendment to the Council's Constitution accordingly
- (iii) To thank the members of the Independent Remuneration Panel for their work in reviewing the Members' Allowance Scheme.

REASONS FOR REPORT RECOMMENDATIONS

1. Under the Local Authorities (Members Allowances) (England) Regulations 2003, Southampton City Council is required to have an Independent Remuneration Panel review the Members' Allowance Scheme within 4 years of the date that the scheme was approved.
2. Council approved the Members' Allowance Scheme on 19th September 2007 and has subsequently made amendments to the scheme as necessary. The Basic and Special Responsibility Allowances have not been reviewed since the scheme was approved in 2007.
3. Council has a duty to have regard to the recommendations of the Independent Remuneration Panel when making or amending the scheme of allowances.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

4. Council is required to approve a Members' Allowance Scheme at this meeting in order to comply with The Local Authorities (Members' Allowances) (England) Regulations 2003. The options are:-
- (i) to approve the report of the Independent Remuneration Panel
 - (ii) to amend the recommendations of the Independent Remuneration Panel
 - (iii) to reject the recommendations of the Independent Remuneration Panel and consider alternative proposals.

DETAIL (Including consultation carried out)

5. The attached report of the Independent Remuneration Panel details the reasons and rationale for the recommendations made by the Panel.
6. The Council is required by law to consult with the Independent Remuneration Panel, established for the purpose of considering the Members' Allowances, prior to making any decision to amend, revoke or replace the existing scheme of allowances. The recommendations of the Independent Remuneration Panel are set out in Appendix 1.

RESOURCE IMPLICATIONS

Capital/Revenue

7. If all the recommendations contained in this report are implemented, this can be achieved within existing budgets contained within the Leaders Portfolio. The recommendations are based on a commencement date of 1st October 2011 and the full-year effect of the changes from 2012/13 will be a saving of up to £80k. However this figure will vary if the recommendations are only accepted and implemented in part.

Property/Other

8. N/A

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

9. Local Authorities (Members' Allowances) (England) 2003.

Other Legal Implications:

10. N/A

POLICY FRAMEWORK IMPLICATIONS

11. None

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KEY DECISION? No

WARDS/COMMUNITIES AFFECTED:	None
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SUPPORTING DOCUMENTATION

Non-confidential appendices are in the Members' Rooms and can be accessed on-line

Appendices

1.	Report of the Independent Remuneration Panel
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Documents In Members' Rooms

1.	None
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Integrated Impact Assessment

Do the implications/subject of the report require an Integrated Impact Assessment (IIA) to be carried out.	No
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Other Background Documents

Integrated Impact Assessment and Other Background documents available for inspection at:

Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
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1.	None	
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DECISION-MAKER:	CABINET COUNCIL
SUBJECT:	CITY PLAN 2011 - 2014
DATE OF DECISION:	5 SEPTEMBER 2011 14 SEPTEMBER 2011
REPORT OF:	THE LEADER OF THE COUNCIL
STATEMENT OF CONFIDENTIALITY	
None.	

BRIEF SUMMARY

Southampton Connect was launched in April 2011 replacing the previous Southampton Partnership. It was created in response to a strong desire by key partners to collaborate and deepen well developed partnership arrangements to address the key challenges facing the City. This included, at a national level, the Government's deficit reduction plan and, at a local level, the ongoing impact of the recession. In establishing Southampton Connect, it was agreed that it would develop and drive forward a new City Plan for Southampton based on a new Vision for the city and identify a number of actions to be delivered collaboratively to address the City's priorities and challenges. Copies of the draft City Plan 2011 – 2014 are available in the Members' Rooms and from the report author.

RECOMMENDATIONS:

Cabinet:

- (i) To endorse the draft City Plan 2011 – 2014 prepared by Southampton Connect and to recommend its approval to Council on 14th September 2011.

Council:

- (i) To endorse the draft City Plan 2011 – 2014 prepared by Southampton Connect.
- (ii) To agree that the Council will prioritise the necessary resources to lead the delivery of 3 priority projects (out of 10 projects) as the lead partner.
- (iii) To note the approval process by all key partners and subsequent formal launch of the City Plan in October 2011.

REASONS FOR REPORT RECOMMENDATIONS

1. The Council is a significant partner within the new Southampton Connect framework as well as the lead organisation for 3 out of the 10 priority projects contained within the draft City Plan 2011 – 2014. As such, the Council is being requested to endorse the draft City Plan along with all the other key partners within Southampton Connect such as, for example, Business Solent, Hampshire Chamber of Commerce, Hampshire Constabulary, Further Education Colleges and Higher Education Universities. A full list of the partners endorsing the draft City Plan can be found within it.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

2. None as the draft City Plan has been developed by Southampton Connect which the Council, as a member of the partnership, is invited to endorse. The Council has undertaken a significant facilitation and quality checking role in preparing the draft City Plan.

DETAIL (Including consultation carried out)

3. What is the City Plan?

The Government is currently repealing the statutory duty to prepare a 'sustainable community strategy' and therefore, the draft City Plan does not have to comply with any set national criteria. It is Southampton Connect's Plan setting out its Vision for the City, the City challenges we face and the opportunities we can benefit from. It identifies the City's Priority Projects Programme (in headline terms) aligned to the City Challenges, along with critical key performance indicators for tracking progress. Once launched, the City Plan is intended to be a live working document with 1 year hard / 2 years soft targets and an annual rolling refresh. The City Plan itself is intended to be short, punchy and easy to read document that sign-posts to a wealth of detail (Index of Multiple Deprivation data, City statistics, detailed information on the Priority Projects, etc) on the Southampton Connect website (www.southampton-connect.com). With this in mind, it has been produced as a folding double-sided A2 document that all partners can carry easily and / or pin up on walls, notice boards, etc. The City Plan will be formally launched in October 2011.

4. The City Vision

Southampton Connect has articulated its Vision for the city and, through the draft City Plan approval process, is currently seeking adoption by all member organisations. The Vision is: 'Southampton – a connected city for growth and creativity; gateway to a world of opportunities'.

5. It is a radical departure from the previous (longer) Vision and reflects Southampton Connect's desire for something succinct and inclusive that aligns with the Priority Projects and new ways of working. With only 14 words, it is avowedly forward looking and has brevity on its side. Gateway and opportunities have also been weaved into the titles of the Priority Projects in order to demonstrate the connectivity of them to the Vision. It has also been crafted in such a way that different interests can be aligned with it to contribute to the overall direction of travel. For example, by explicating linking 'gateway' with 'opportunities', Southampton Connect will encourage sub-brands to emerge from the Vision for example:
 - 'Southampton – gateway to a world of business opportunities'
 - 'Southampton – gateway to a world of cultural opportunities'
 - 'Southampton – gateway to a world of health opportunities'
 - 'Southampton – gateway to a world of maritime opportunities'
 - 'Southampton – gateway to a world of retail opportunities'
 - 'Southampton – gateway to a world of volunteering opportunities'.

6. Priority Projects Programme

Southampton Connect has agreed 10 priority projects which they will lead on to accelerate progress through citywide collective action and focus. Collectively, these ‘added value’ projects aim to improve performance against 12 key city performance indicators - both across the city as a whole and within our priority neighbourhoods (which experience significant levels of under-performance due to high levels of deprivation and disadvantage when compared with the city average). Listed below are the priority projects with the agreed lead partner:

7.	1. Promoting Southampton as the Connected City	Business Solent
	2. Gateway to a World of Business Opportunities	Hampshire Chamber of Commerce
	3. Gateway to Employment & Volunteering Opportunities	Southampton Solent University
	4. Connecting Leaders of a Learning City	Southampton City Council
	5. Gateway to a World of Learning Opportunities	Southampton City College
	6. Gateway to a Healthier & Safer Southampton	NHS Southampton City
	7. Gateway to a Better Future	Jobcentre Plus
	8. Connecting the City to Reduce Re-Offending	Hampshire Probation Trust
	9. Connecting towards a Greener City	Southampton City Council
	10. Gateway to a fairer Southampton	Southampton City Council

8. The draft City Plan provides a headline description for each project along with the key milestones. More detailed information on each of the projects, along with contact details for how to get involved, will be uploaded on Southampton Connect’s website in due course. Whilst Southampton City Council is the lead for 3 of the projects, it will undoubtedly have a significant role to play in all of them.

9. City Key Performance Indicators

Southampton Connect has identified 12 critical City Key Performance Indicators. These will be monitored to ensure that its programme of priority projects impact not only across the city but, also quite importantly within our priority neighbourhoods which were identified through an analysis of the Index of Multiple Deprivation 2010. The 12 City Key Performance Indicators are:

- 1) Increase VAT registration rates/longevity for new business start-ups
- 2) Increase overall number of private sector jobs created
- 3) Increase overall number of business in the city with staff travel plans
- 4) Percentage reduction in CO2 emissions per person in the local authority area against the emissions in the baseline year
- 5) Increase key stage four results including English and Maths
- 6) Increasing the number of local young people securing jobs, apprenticeships or progressing to further and higher education
- 7) Increasing the number of people progressing into paid work or study as a result of work experience / volunteering

- 8) Reducing all offending and reoffending rates
- 9) Reducing the number of people claiming Incapacity Benefit for mental health reasons
- 10) Reducing the number of working age people claiming benefits
- 11) Reducing the number of NEETs (not in education, employment, or training)
- 12) Reducing the gap between our priority neighbourhoods and the city average for:
 - Educational attainment rates
 - Numbers of Job Seekers Allowance claimants
 - Crime levels
 - Life expectancy
 - Teenage pregnancy rates

10. **Draft City Plan – Adoption & Launch**

As the draft City Plan has been developed by Southampton Connect, formal organisational sign-up is now being sought from all key partners by the 30th September 2011. Following this the draft City Plan will be formally adopted by Southampton Connect and launched in October 2011. As part of the approval process, authority is delegated to the Chief Executive, in his capacity as Chair of Southampton Connect, to finalise the draft City Plan for launch including incorporating any changes requested during the approval process and to subsequently refresh the City Plan in 2012, 2013 and 2014 to reflect any changes in the city priorities and / or the associated Priority Projects Programme.

RESOURCE IMPLICATIONS

Capital/Revenue

11. There are no additional capital or revenue implications for 2011/12 arising from the proposals outlined in this report. The targets and commitments contained within the draft City Plan will be met from the resources allocated to Portfolios through the 2011/12 budget setting process.

Property/Other

12. None as a consequence of the recommendations contained within this report.

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

13. None.

Other Legal Implications:

14. None.

POLICY FRAMEWORK IMPLICATIONS

15. Whilst the City Plan is no longer a statutory requirement or part of the council's Policy Framework, it is expected that other plans and strategies within the Policy Framework will seek to address the challenges in the City Plan and contribute to the priorities and projects detailed within it.

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KEY DECISION? No

WARDS/COMMUNITIES AFFECTED:

All wards and communities in Southampton will be affected by the implementation of the proposals set out in the City Plan.

SUPPORTING DOCUMENTATION

Non-confidential appendices are in the Members' Rooms and can be accessed on-line

Appendices

1.	Draft City Plan 2011 - 2014
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Documents In Members' Rooms

	None.
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Integrated Impact Assessment

Do the implications/subject of the report require an Integrated Impact Assessment (IIA) to be carried out.	No
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Other Background Documents

Integrated Impact Assessment and Other Background documents available for inspection at:

Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
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DECISION-MAKER:	COUNCIL
SUBJECT:	THE GENERAL FUND CAPITAL PROGRAMME 2010/11 TO 2013/14
DATE OF DECISION:	14 SEPTEMBER 2011
REPORT OF:	CABINET MEMBER FOR RESOURCES, LEISURE AND CULTURE PORTFOLIO
STATEMENT OF CONFIDENTIALITY	
N/A	

BRIEF SUMMARY

The purpose of this report is to inform Council of any major changes in the overall General Fund Capital Programme since it was last reported in February 2011. This report also outlines the way in which the revised programme has been funded, reflecting the changes in availability and usage of capital resources.

The net result of the changes in this report is that the current overall programme has increased by £30.6M.

RECOMMENDATIONS:

It is recommended that Council

- (i) Approve the revised General Fund Capital Programme (which totals £250.0M as detailed in paragraph 4) and the associated use of resources.
- (ii) Approve the over programming of £8.1M as detailed in paragraph 11, which is within the previously approved tolerances.
- (iii) Add £3.9M to the Environment & Transport capital programme in 2011/12 for the following works to be funded by government grants (LTP Settlement):
 - Highways Maintenance - £1,845,000
 - Integrated Transport - £2,027,000
- (iv) Note that £1.6M has been transferred from the scheme for Repairs & Maintenance to the Accommodation Strategy (ASAP scheme) within Resources capital programme under powers delegated by Council.
- (v) Add £2.9M to the Resources capital programme, to be phased £1.6M in 2011/12 and £1.3M in 2012/13, for the Accommodation Strategy (ASAP scheme) to be funded by revenue.
- (vi) Add £550,000 to the Resources capital programme, to be phased £250,000 in 2011/12 and £300,000 in 2012/13, for the demolition of surplus redundant buildings at the old Town Depot to be funded by revenue.
- (vii) Delegate authority to the Chief Financial Officer, following consultation with the Cabinet Member for Resources, Leisure & Culture to add a further £100,000 to the Resources capital programme for the demolition of surplus redundant buildings at the old Town Depot if required to be funded from revenue, bringing the total scheme up to a maximum of £650,000.

- (viii) Add £250,000 to the Leader's capital programme in 2011/12 for the demolition of the Eastpoint centre to be funded by revenue.
- (ix) Delegate authority to the Chief Financial Officer, following consultation with the Leader of the Council to add a further £100,000 to the Leader's capital programme for the demolition of the Eastpoint centre if required to be funded from revenue, bringing the total scheme up to a maximum of £350,000.
- (x) Note that the revised General Fund Capital Programme takes into account the Comprehensive Spending Review (CSR) for 2011/12 and 2012/13.

REASONS FOR REPORT RECOMMENDATIONS

1. The update of the Capital Programme is undertaken twice a year in accordance with Council Policy and is required to enable schemes in the programme to proceed and to approve additions and changes to the programme.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

2. The update of the Capital Programme is undertaken within the resource constraints imposed on it. No new schemes can be added unless specific additional resources are identified. Alternative options for new capital spending are considered as part of the Budget setting process.

DETAIL (Including consultation carried out)

CONSULTATION

3. The General Fund Capital Programme update summarises additions to the capital programme since February 2011. Each addition to the capital programme has been subject to the relevant consultation process which now reflects the key role played by Capital Boards and the developing use of the Council's project management system Sharepoint. The content of this report has been subject to consultation with Finance Officers from each portfolio.

THE FORWARD CAPITAL PROGRAMME

4. The following table shows a comparison of the total planned expenditure for each year with the sums previously approved. The Latest Programme includes additions to the programme which are subject to approval of the specific recommendations.

	2010/11	2011/12	2012/13	2013/14	Later Years	Total
	£000's	£000's	£000's	£000's	£000's	£000's
Latest Programme	90,596	103,446	31,720	9,327	14,931	250,020
Feb 2011 Programme	99,174	82,330	17,157	4,950	15,853	219,464
Variance	(8,578)	21,116	14,563	4,377	(922)	30,556

5. The above table shows that the General Fund Capital Programme has increased by £30.6M. With the exception of changes requiring approval detailed in this report's recommendations, all of the increase has been previously approved by Council, Cabinet or under delegated authority. Details of each portfolio's programme for the financial year 2010/11 and beyond are shown in Appendix 1. The change in each individual portfolio's capital programme is shown in the following table and a summary of the major variations, together with the source of funding and the Council priorities to which they contribute, is detailed in Appendix 2:

	Latest Programme	Previous Programme	Total Change
	£000's	£000's	£000's
Adult Social Care & Health	4,551	4,161	390
Children's Services & Learning	80,568	57,538	23,030
Environment & Transport	46,910	42,770	4,140
Housing	12,911	12,586	325
Leader's	11,713	11,391	322
Leisure & Culture	41,152	40,596	556
Resources	52,215	50,422	1,793
Total GF Capital Programme	250,020	219,464	30,556

CAPITAL RESOURCES

6. The resources which can be used to fund the capital programme are as follows:
- Supported Borrowing
 - Unsupported Borrowing
 - Capital Receipts from the sale of HRA assets
 - Capital Receipts from the sale of General Fund assets
 - Contributions from third parties
 - Central Government Grants
 - Grants from other bodies
 - Direct Revenue Financing (DRF) raised from Council Tax payers or balances
7. Capital Receipts from the sale of Right to Buy (RTB) properties are passed to the General Fund capital programme to support the Housing Association schemes within the Housing Portfolio.

CHANGES IN AVAILABLE RESOURCES

8. The additional spending within the Capital programme must be met from additional sources of finance. The following table shows the resource changes that have taken place since February 2011:

	£000's
Unsupported Borrowing	470
Capital Receipts	(2,172)
Contributions	62
Capital Grants	29,438
Car Parking Surplus	(14)
DRF from Balances	1,317
Contribution from Revenue	0
Direct Revenue Financing from Portfolios	2,566
Total Change in Available Resources	31,667

9. The main reasons for the resource changes are detailed in Appendix 3. It should be noted that the programme takes into account the outcome of the Comprehensive Spending Review for 2011/12 and 2012/13. This affects areas such as the roads programme within the Environment & Transport capital programme which is heavily reliant on grant funding from government each year.

OVERALL USE OF RESOURCES

10. The following table shows capital expenditure by portfolio and the use of resources to finance the General Fund Capital Programme:

	2010/11	2011/12	2012/13	2013/14	Later Years	Total Years
	£000's	£000's	£000's	£000's	£000's	£000's
Adult Social Care & Health	858	3,043	162	488		4,551
Children's Services & Learning	22,956	42,774	11,901	2,436	501	80,568
Environment & Transport	17,851	22,083	6,764	212		46,910
Housing	5,257	4,871	2,301	473	9	12,911
Leader's	5,959	3,722	1,087	945		11,713
Leisure & Culture	6,352	14,714	2,094	3,571	14,421	41,152
Resources	31,363	12,239	7,411	1,202		55,215
Total GF Capital Programme	90,596	103,446	31,720	9,327	14,931	250,020

	2010/11	2011/12	2012/13	2013/14	Later Years	Total Years
	£000's	£000's	£000's	£000's	£000's	£000's
Supported Borrowing	6,840					6,840
Unsupported Borrowing	43,682	9,442	4,684	(193)	(392)	57,223
Capital Receipts	5,568	8,480	6,458	6,778	13,845	41,129
Contributions	3,371	7,987	1,867	187	2,100	15,512
Capital Grants	27,382	52,994	15,060	4,107	5,571	105,114
Car Parking Surplus	71	200				271
DRF from Balances	957	2,315	2,857			6,129
DRF from Portfolios	2,758	5,806	1,084	66		9,714
Total Financing	90,629	87,224	32,010	10,945	21,124	241,932
Surplus / (Deficit)	33	(16,222)	290	1,618	6,193	(8,088)

11. The table above shows that following the latest update of the capital programme there is deficit of £8.1M due largely to the loss of capital receipts. This can be compared to the £9.2M deficit reported in February 2011. The deficit has reduced slightly due to a number of factors including a net increase in future capital receipts and a reduction in the use of Council Resources within the Children's Services & Learning capital programme. At this stage rather than make large scale changes to the existing programme, it is recommended that the Council continue to "over-programme" on the basis that in future years the position should improve. The deficit represents 3.2% of the overall capital programme which is within the limit of 5% set in the Medium Term Financial Strategy and approved on the 13 May 2009.
12. The overall deficit of £8.1M in the programme will be met from new resources that will become available in future years or by the use of prudential borrowing, the costs of which will have to be built into future budget forecasts.
13. The table also shows that there is deficit funding in 2011/12 of £16.2M. However, analysis of previous programmes has shown that there has been on average a minimum level of slippage of £15M per annum which will partly offset this cashflow deficit.
14. It is therefore proposed at this stage to manage the deficit in individual years through slippage in the programme, which will be monitored carefully throughout the year, together with the potential use of delegated powers to prudentially borrow in the event of a deficit in any particular year. At the end of 2010/11 it was necessary to use these powers and £2.8M of additional temporary borrowing was carried out. It is likely that some further temporary borrowing will be required at the end of 2011/12.

15. Given the deficit in the programme and the lack of available capital resources over the past three years, additions to the programme are only considered in very exceptional circumstances. The proposed capital programme in this report contains four items for approval which are detailed below.

CHANGES TO THE PROGRAMME CONSISTENT WITH PREVIOUS POLICY DECISIONS

16. A recommendation to approve the addition of £3.9M to the Environment & Transport capital programme for highways maintenance and integrated transport is included in this report. The addition of these works to the Environment and Transport capital programme in 2012/13 is as a result of the LTP settlement for this year. The allocations will enable further maintenance projects to be implemented on the City's road and footways as well as safety, public transport and sustainability initiatives
17. A recommendation to approve the addition of £2.9M to the Accommodation project within the Resources capital programme is included in this report.
18. The Accommodation project was primarily approved to enable extensive repairs to the Civic Centre, (including stonework, steelwork, roofs, windows and services which are life expired; having been little upgrading since the 1930's), removing hazardous materials, improving energy and environmental performance of the building and upgrading the offices to make the building suitable for the medium term. The initial scheme estimate of £20M was always intended to be a provisional sum, to be reviewed towards the end of phase 1 to reflect the survey information and experience gained during that phase of the overall programme as part of opening up the building and gaining more clarity on the problems faced within the structure. The original report approved by Cabinet in February 2008, noted that "these are estimates and more information will be known when detailed surveys are done, if the costs increase an additional report will be needed at that point". A further £4.5M is to be added to this scheme of which £1.6M has been transferred from the scheme for Repairs & Maintenance to the Accommodation Strategy (ASAP scheme) within the Resources capital programme under powers delegated by Council and funding has already been identified for the remainder of £2.9M.
19. The increased estimate is £24.5M and reflects the actual issues involved with increases in construction costs arising from detailed surveys for items that were impossible to identify before works commenced. These include finding additional asbestos and resulting delays, together with related works to ensure leased buildings are vacated on time to generate savings. The revised scheme also incorporates refurbishment, IT re-cabling, additional compounds, the art restoration roof, lift repairs, previously unknown items (such as the secondary roof light and the removal of further unknown asbestos), inflation and maintains a reasonable contingency sum for the remaining phases of the programme. A report will be taken to Cabinet requesting approval to spend and further updates will be produced as necessary as each phase of the project is completed.
20. A recommendation to approve the addition of £550,000 to the Resources capital programme for the demolition of surplus redundant buildings at the old Town Depot is included in this report. In November 2009, Cabinet authorised the construction of the new City Depot at Dock Gate 20 Millbrook, and approved the capital costs of the new facility. The moving out of services from Town Depot

has already commenced and is scheduled to be complete by 31 December 2011. As part of this report it was recognised that the costs associated with running both sites until such time as the Council could secure a development partner for the redevelopment of the old Town Depot site and adjacent land for a major, leisure led, mixed use development could exceed the current budget provision for maintaining the Town Depot site.

21. An options appraisal has demonstrated that the cost of demolition and management of a vacant site is the more cost effective option than retention of the buildings for which there is a significant empty rates liability, insurance, repairs and maintenance and boarding up costs and additional security costs. The buildings are of poor quality and would be highly unlikely to attract temporary uses.
22. A feasibility study has estimated that the costs of demolition down to slab level including removal of fuel tanks plus associated site security, is within the range of £550,000 to £650,000' including asbestos removal. The addition to the capital programme is at the lower end of this range and Council is asked to delegate authority to the Chief Financial Officer, following consultation with the Cabinet Member for Resources, Leisure & Culture to add a further £100,000 to the Resources capital programme for the demolition of surplus redundant buildings at the old Town Depot if required, to be funded from revenue, bringing the total scheme up to a maximum of £650,000.
23. A recommendation to approve the addition of £250,000 to the Leader's capital programme for the demolition of the Eastpoint centre is included in this report. In December 2009, Council approved the redevelopment of Eastpoint and as part of this authorised demolition costs which at the time were estimated at £130,000.
24. A feasibility study has estimated that the cost of demolition, including associated site security, is within the range of £250,000 to £350,000. The addition to the capital programme is at the lower end of this range and Council is asked to delegate authority to the Chief Financial Officer, following consultation with the Leader of the Council, to add a further £100,000 to the Leader's capital programme for the demolition of the Eastpoint centre if required, to be funded from revenue, bringing the total scheme up to a maximum of £350,000.
25. The biggest change from the February 2011 programme is the addition of £15.9M for the completion of the new Lord's Hill Academy within the Children's Services & Learning capital programme which was approved by Cabinet on the 17 January 2011 and is 100% grant funded from the Academies Framework Grant.
26. A number of changes to the overall programme have been approved at Capital Boards and via separate reports under delegated powers as part of the Sharepoint project management regime.

NEW SPENDING PRIORITIES PUT FORWARD BY CABINET

27. Due to the current over-programming and lack of additional funding, no new initiatives, other than those outlined above as consistent with previous policy decisions are being proposed.

RESOURCE IMPLICATIONS

Capital

28. As set out in the report details.

Revenue

29. This report principally deals with capital. However, the revenue implications arising from borrowing to support the capital programme are considered as part of the annual revenue budget setting meetings. In addition, any revenue consequences arising from new capital schemes are considered as part of the approval process for each individual scheme.

Property

30. There are no specific property implications arising from this report other than the schemes already referred to within the main body of the report.

Other

31. None

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

32. The General Fund Capital Programme update is prepared in accordance with the Local Government Acts 1972 – 2003.

Other Legal Implications:

33. None directly, but in preparing this report, the Council has had regard to the Human Rights Act 1998, and the Race Relations (Amendment) Act 2001 and other associated legislation.

POLICY FRAMEWORK IMPLICATIONS

34. The update of the Capital Programme forms part of the overall Budget Strategy of the Council.

AUTHOR:	Name:	Alison Chard	Tel:	023 8083 4897
	E-mail:	Alison.Chard@southampton.gov.uk		

KEY DECISION? Yes/No YES

WARDS/COMMUNITIES AFFECTED:	ALL
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SUPPORTING DOCUMENTATION

Non-confidential appendices are in the Members' Rooms and can be accessed on-line

Appendices

1.	General Fund Capital Programme – Scheme Details
2.	Major Variations since February 2011 Capital Update
3.	Major Changes in Capital Resources Since February 2011 Update

Documents In Members' Rooms

1.	None
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Integrated Impact Assessment

Do the implications/subject of the report require an Integrated Impact Assessment (IIA) to be carried out.	No
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Other Background Documents

Integrated Impact Assessment and Other Background documents available for inspection at:

Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
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1.	The General Fund Capital Programme 2010/11 to 2013/14 as approved by Council on the 16 February 2011.
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APPENDIX 1

ADULT SOCIAL CARE & HEALTH CAPITAL

Scheme No.	Description	Actual 2010/11 £000's	Estimate 2011/12 £000's	Estimate 2012/13 £000's	Estimate 2013/14 £000's	Estimate Later Years £000's	Total £000's	Project Manager
Approved Schemes								
R9215	Modernisation Southampton Day Services - Phase 2	169	174	0	0	0	343	Harris, Susan
R9265	SDS Modernisation Woolston Comm Centre	9	441	162	488	0	1,100	Harris, Susan
R9310	Mental Health Scheme (R9310)	251	25	0	0	0	276	Binns, Carole
R9330	National Care Standards and H&S Work	81	443	0	0	0	524	Chan, Linda
R9340	Replacement of Appliances and Equipment	55	142	0	0	0	197	Chan, Linda
R9360	Blue Badge - Southampton Centre for Excellence	18	0	0	0	0	18	Yasin, Saqib
R9500	IT Infrastructure Grant	9	63	0	0	0	72	Chubb, Andrea
R9700	Common Assessment Framework	172	1,304	0	0	0	1,476	Yasin, Saqib
R9710	SCRG Capital - Transforming Adult Social Care	94	61	0	0	0	155	Chubb, Andrea
R9720	Residential Homes fabric furnishing CQC	0	390	0	0	0	390	Chan, Linda
Subtotal Approved Schemes		858	3,043	162	488	0	4,551	
Total Programme (Excluding Prior Year Spend)		858	3,043	162	488	0	4,551	

CHILDREN'S SERVICES & LEARNING CAPITAL

Scheme No.	Description	Actual 2010/11 £000's	Estimate 2011/12 £000's	Estimate 2012/13 £000's	Estimate 2013/14 £000's	Estimate Later Years £000's	Total £000's	Project Manager
Approved Schemes								
E0ACA	Academies.	9,045	23,145	1,217	0	0	33,407	Gill Oliver
E0BPS	Bitterne Park 6th Form Parent	1,231	3,689	74	0	0	4,994	Hards Richard
E0CC3	Children's Centres Phase 3	3,296	568	0	0	0	3,864	Read Maureen
E0CCC	Childrens Centre Capital Projects	102	9	0	0	0	111	Read Maureen
E0CSL	CS & L General Other	0	342	0	0	0	342	Gill Oliver
E0ICT	ICT	520	290	12	0	0	822	Taylor Nik
E0KIT	School Kitchens	370	2	0	0	0	372	Floyd Colin
E0NDS	New Deals for Schools	1,481	500	0	0	28	2,009	Gill Oliver
E0OLD	Completed Schemes	43	12	0	0	0	55	Gill Oliver
E0PLA	Play Areas.	451	249	0	0	0	700	Hill Tony
E0PR2	Primary Review Phase 2.	112	1,467	2,186	2,040	200	6,005	Floyd Colin
E0PRH	Primary Rebuild - Harefield	2,092	600	50	0	99	2,841	Hards Richard
E0PRI	Primary School Rebuild Projects	69	249	3	0	0	321	Gill Oliver
E0PRN	Primary Rebuild - Newlands	547	2,100	4,253	343	0	7,243	Hards Richard
E0PRW	Primary Review.	1,281	2,990	906	53	174	5,404	Gill Oliver
E0SAF	Safeguarding	305	341	0	0	0	646	Gill Oliver
E0SCA	Schools Access Initiative (E0SCA)	112	148	100	0	0	360	Read Maureen
E0SCM	Schools Capital Maintenance	0	5,424	3,100	0	0	8,524	Gill Oliver
E0SCN	Secondary Schools Review	356	8	0	0	0	364	Hards Richard
E0SEN	Special Education Needs Review	1,449	180	0	0	0	1,629	Hards Richard
E0YPS	Young People & Skills	94	461	0	0	0	555	Read Maureen
Subtotal Approved Schemes		22,956	42,774	11,901	2,436	501	80,568	
Total Programme (Excluding Prior Year Spend)		22,956	42,774	11,901	2,436	501	80,568	

ENVIRONMENT & TRANSPORT CAPITAL

Scheme No.	Description	Actual 2010/11 £000's	Estimate 2011/12 £000's	Estimate 2012/13 £000's	Estimate 2013/14 £000's	Estimate Later Years £000's	Total £000's	Project Manager
Approved Schemes								
<u>Accessibility</u>								
C7171	Accessibility	338	320	29	0	0	687	Beatty
<u>Active Travel</u>								
C7121	Walking	283	120	0	0	0	403	Beatty
C712W	Walking - Bedford Place	465	7	0	0	0	472	Beatty
C7131	Cycling	589	539	160	0	0	1,288	Bostock, Dale
<u>Bridges</u>								
C6120	Chantry Road Footbridge	475	16	0	0	0	491	Harvey, John
C7900	Itchen Bridge C7900	509	691	0	0	0	1,200	Harvey, John
C7911	Bridges	313	470	0	0	0	783	Harvey, John
<u>Environment & Sustainability</u>								
C2050	Carbon Emissions Inventory	31	0	0	0	0	31	Krzanowski, Helen
C2400	PDG Capital	143	131	0	0	0	274	Nichols, Paul
C2410	Mobile Working	2	20	28	0	0	50	Ferris, Neil
C2520	Salix Energy Efficiency Measures	208	7	0	0	0	215	Taylor, Jason
C2560	Carbon Reduction Measures	0	109	0	0	0	109	Taylor, Jason
<u>General Environment</u>								
C2100	Purchase of vehicles	1,386	0	0	0	0	1,386	Bone, David
C2540	Gantry Development - Energy Infrastructure	322	71	0	0	0	393	Tuck, Neil
C2600	Mansel and Green Park Improvements	1	0	0	0	0	1	Friedman, Danielle
C2680	Essential Works to Kennels	54	1	0	0	0	55	Wilson, Norman
C2690	Relocation of Town Depot	5,254	5,454	118	0	0	10,826	Cooper, Malcolm
C2730	Itchen Bridge Toll Automation Project	63	632	305	0	0	1,000	Richardson, Adrian
C2740	Crematorium Major Works	206	973	1,398	212	0	2,789	Wells, Philip
<u>Highways/Other</u>								
C3910	Traffic Signals Upgrade	203	200	0	0	0	403	Wylie, Martin
C7191	LTP - Other Highways	21	100	0	0	0	121	Beatty
C719C	City Centre Studies	1	0	0	0	0	1	Armstrong, David
C7241	DNU Monitoring	120	0	0	0	0	120	Walker, Paul
C7971	UKPMS	84	0	0	0	0	84	Armstrong, David
C8200	Highways Drainage (C8200)	67	284	0	0	0	351	Beatty

ENVIRONMENT & TRANSPORT CAPITAL

Scheme No.	Description	Actual 2010/11 £000's	Estimate 2011/12 £000's	Estimate 2012/13 £000's	Estimate 2013/14 £000's	Estimate Later Years £000's	Total £000's	Project Manager
<u>Improved Safety</u>								
C7151	Improved Safety	164	178	80	0	0	422	Bagshaw, Carol
<u>Network Management</u>								
C7181	ITS	97	350	472	0	0	919	Burns, Nicholas
<u>Parking</u>								
C9471	MSCP 10 Year Maint. Programme	502	452	0	0	0	954	Sahota, Jaswinder
<u>Public Realm</u>								
C7360	Local and District Centres Improvements	108	151	0	0	0	259	Beatty
C8900	City Centre Improvements	130	1,222	1,633	0	0	2,985	Beatty
<u>Public Transport</u>								
C6190	Smartcards (Migration to ITSO Standards)	3	0	0	0	0	3	Bell, Simon
C7141	Public Transport	657	1,229	30	0	0	1,916	Baxter, Francis
<u>Roads</u>								
C6124	Dockgate 20	4	0	0	0	0	4	Beatty
C7921	Various Principal	755	3,431	500	0	0	4,686	Armstrong, David
C792J	Structural Repairs C792J	387	0	0	0	0	387	Beatty
C795E	Portsmouth Rd	250	0	0	0	0	250	Armstrong, David
C8000	Classified Roads	795	1,167	400	0	0	2,362	Armstrong, David
C8100	Unclassified Roads	1,130	2,882	400	0	0	4,412	Armstrong, David
C9000	Advance Design fees	40	0	0	0	0	40	Armstrong, David
C9120	Highways Improvements (Developer)	493	255	163	0	0	911	Beatty
C9131	Surface Treatments C9131	976	0	0	0	0	976	Beatty
C9200	Highways Maintenance Risk Fund C9200	9	179	0	0	0	188	Armstrong, David
<u>Street Furniture</u>								
C8800	St Furniture	90	248	0	0	0	338	Beatty
<u>Street Lighting</u>								
C6020	Street Lighting (Developers)	0	8	0	0	0	8	Armstrong, David
<u>Travel Planning</u>								
C7161	Travel to School	123	168	203	0	0	494	Deane, David
Subtotal Approved Schemes		17,851	22,065	5,919	212	0	46,047	

ENVIRONMENT & TRANSPORT CAPITAL

Scheme No.	Description	Actual 2010/11 £000's	Estimate 2011/12 £000's	Estimate 2012/13 £000's	Estimate 2013/14 £000's	Estimate Later Years £000's	Total £000's	Project Manager
Unapproved Schemes								
<u>Highways Other</u>								
C7570	Highway Improvements	0	0	545	0	0	545	Armstrong, David
<u>Public Transport</u>								
C7141	Public Transport	0	0	300	0	0	300	Baxter, Francis
<u>Roads</u>								
C8000	Classified Roads	0	18	0	0	0	18	Armstrong, David
Subtotal Unapproved Schemes		0	18	845	0	0	863	
Total Programme (Excluding Prior Year Spend)		17,851	22,083	6,764	212	0	46,910	

LEADER'S CAPITAL

Scheme No.	Description	Actual 2010/11 £000's	Estimate 2011/12 £000's	Estimate 2012/13 £000's	Estimate 2013/14 £000's	Estimate Later Years £000's	Total £000's	Project Manager
Approved Schemes								
C2150	Mayflower Park.	26	0	0	0	0	26	Richardson, Adrian
C6200	QE2 Mile Programme	858	349	120	717	0	2,044	Evans, Mark
J7740	Eastpoint Surrender	2,618	380	0	0	0	2,998	Connelly, John
J7890	Regeneration Areas CPO Fund	0	19	0	0	0	19	Connelly, John
J7895	District Shopping Centre	0	10	0	0	0	10	Connelly, John
M9310	Strategic Purchase of Sites	3	1,020	0	0	0	1,023	Limbert, Karl
M9370	Town Depot	40	135	180	228	0	583	Evans, Mark
M9390	Royal Pier	115	154	441	0	0	710	Couch, Wendy
M9420	West Quay Phase 3 WWQ	-1	242	346	0	0	587	Couch, Wendy
M9430	Northern Above Bar Fees - T&G Marketing Fees	42	58	0	0	0	100	Sheeran, Gillian
M9460	Gantry Site	5	6	0	0	0	11	Evans, Mark
M9470	College Street	4	0	0	0	0	4	Dobson, Alastair
M9480	Fruit & Veg (Disposal)	0	25	0	0	0	25	Dobson, Alastair
M9500	Northern Above Bar - Guildhall Square	1,875	527	0	0	0	2,402	Evans, Mark
M9820	Major Site Development Staff Posts	145	150	0	0	0	295	Couch, Wendy
M9830	Feasibility - Major Site Devlpmnt	7	197	0	0	0	204	Couch, Wendy
M9840	Northern Above Bar - RBC Disposal/DA Fees	11	22	0	0	0	33	Sheeran, Gillian
M9850	Lower High Street	12	22	0	0	0	34	Dobson, Alastair
M9870	Northern Above Bar - T&G Building Demolition	199	406	0	0	0	605	Sheeran, Gillian
Subtotal Approved Schemes		5,959	3,722	1,087	945	0	11,713	
Total Programme (Excluding Prior Year Spend)		5,959	3,722	1,087	945	0	11,713	

HOUSING A - (LOCAL SERVICES & COMMUNITY SAFETY CAPITAL)

Scheme No.	Description	Actual 2010/11 £000's	Estimate 2011/12 £000's	Estimate 2012/13 £000's	Estimate 2013/14 £000's	Estimate Later Years £000's	Total £000's
Approved Schemes							
J4240	Queens Park	5	60	0	0	0	65
J4250	Rollsbrook Improvements Yrs 2009-11	2	11	0	0	0	13
J426H	Peartree Green	0	6	0	0	0	6
J426K	Shoreburs Honeypot Improvements Yr 2009-10	11	0	0	0	0	11
J426L	Southampton Common	0	33	0	0	0	33
J427E	Monks Brook Access Improvements Yrs 2008-11	0	7	0	0	0	7
J427F	Central Parks Interpretation Signage Yr 2009-10	5	0	0	0	0	5
J427H	Freemantle Lake Park Improvements Yr 2009-11	0	17	0	0	0	17
J4280	Weston Shore Green Flag Improvements Yr 2009-13	3	0	0	0	0	3
J4290	Donkey Common Biodiversity Improvements	3	1	0	0	0	4
J4310	Deep Dene Improvements	0	15	0	0	0	15
J4320	Portswood Rec Improvements - Phase 3	0	34	0	0	0	34
J4330	Weston Shore Green Flag Improvements Yr 2010/11	0	2	0	0	0	2
J4340	Hinkler Green Green Flag Improvements Yr 2010/11	3	8	0	0	0	11
J4350	Mansel Park Green Flag Improvements Yr 2010/11	0	7	0	0	0	7
J4360	Central Parks Green Flag Improvements Yr 2010/11	0	69	0	0	0	69
J4370	Park Code for Green Space	2	28	0	0	0	30
J7580	Mosque Trust	0	30	0	0	0	30
J7830	Community Safety Projects.	10	0	0	0	0	10
J7980	CCTV Digitalisation	31	0	0	0	0	31
J8100	Mobile Working for P & C Frontline	0	30	0	0	0	30
J8120	Improvements to Lordshill Community Facilities	5	0	0	0	0	5
J814B	St James Park - Implementation	631	979	61	0	0	1,671
J815B	Cleaner & Greener City – Infrastructure Improvements	1	0	0	0	0	1
J816A	Streetscene Thornhill – Design & Consultancy	18	0	0	0	0	18
J816B	Streetscene Thornhill – External Works	107	0	0	0	0	107
J816C	Streetscene Thornhill – Consultation & Publicity	6	0	0	0	0	6
J816E	Streetscene Thornhill – Project Management	15	0	0	0	0	15
J8180	Preventing Illegal Access to Green Space (J8180)	16	6	0	0	0	22
J8190	Daisy Dip Improvements	0	80	0	0	0	80
J8200	Redbridge Wharf	0	10	0	0	0	10
J8220	Frogs Copse	9	0	0	0	0	9
J8230	Freemantle Common Minor Improvements Yr 2009-11	3	4	0	0	0	7
J8240	Parks Safety Improvements Yrs 2009-11	7	7	0	0	0	14

HOUSING A - (LOCAL SERVICES & COMMUNITY SAFETY CAPITAL)

Scheme No.	Description	Actual 2010/11 £000's	Estimate 2011/12 £000's	Estimate 2012/13 £000's	Estimate 2013/14 £000's	Estimate Later Years £000's	Total £000's
J8250	Bitterne Manor/Clausentum Wood Improvements Yrs 2(4	46	0	0	0	50
J8260	Community Led Local Improvement Initiatives	0	100	100	0	0	200
J8270	Guildhall Square CCTV	3	19	0	0	0	22
	Subtotal Approved Schemes	900	1,609	161	0	0	2,670
	Total Programme A (Excluding Prior Year Spend)	900	1,609	161	0	0	2,670

Project Manager

Yeats, Nicholas
Brown, Clifford
Yeats, Nicholas
Yeats, Nicholas
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Brown, Clifford
Brown, Clifford
Yeats, Nicholas
Shahani, Vanessa
Potheary, George
Stevens, Derek
Horton, John
Jones, Dawn
Saward, Helen
Saward, Helen
Howard, Paul
Howard, Paul
Howard, Paul
Howard, Paul
Yeats, Nicholas
Yeats, Nicholas
Horton, John
Yeats, Nicholas
Yeats, Nicholas
Horton, John

APPENDIX 1

Project Manager

Yeats, Nicholas
Shahani, Vanessa
Stevens, Derek

HOUSING B - (HOUSING GENERAL FUND CAPITAL)

Scheme No.	Description	Actual 2010/11 £000's	Estimate 2011/12 £000's	Estimate 2012/13 £000's	Estimate 2013/14 £000's	Estimate Later Years £000's	Total £000's	Project Manager
Approved Schemes								
G0400	Places of Change	29	0	0	0	0	29	Stanley, Sherree
G4070	Disabled Facilities Grant Approved in 2009/10	403	0	0	0	0	403	Juan, Paul
G4080	Disabled Facilities Grants Computer Systems	11	0	0	0	0	11	Juan, Paul
G4090	Disabled Facilities Grants Approved in 2010/11	1,163	649	0	0	0	1,812	Juan, Paul
G4100	Warm Home Grants Approved in 2010/11	19	11	0	0	0	30	Juan, Paul
G4110	Home Improvement Loans Approved in 2010/11	1,232	191	0	0	0	1,423	Juan, Paul
G4120	Technical Salaries 2010/11	329	48	0	0	0	377	Juan, Paul
G4130	Home Improvement Agency 2010/11	56	10	0	0	0	66	Juan, Paul
G4140	Disabled Facilities Grant Support Costs 2010/11	135	0	0	0	0	135	Juan, Paul
G4200	Accessible Homes Loans Approved in 2010/11	90	133	0	0	0	223	Juan, Paul
G4250	PUSH Marketing - PSRG - 2010/11	37	0	0	0	0	37	Juan, Paul
G4270	Insulation for private Sector Landlords	154	8	0	0	0	162	Juan, Paul
G4330	Support for Vulnerable DFG Customers	0	22	22	25	9	78	Juan, Paul
G4410	Disabled Facilities Grants Approved in 2011/12	0	1,186	182	0	0	1,368	Juan, Paul
G4420	Disabled Facilities Grant Support Costs 2011/12	0	147	0	0	0	147	Juan, Paul
G4490	Cocoon Insulation Scheme	50	50	50	0	0	150	Juan, Paul
G4620	Handyperson Service	0	30	50	50	0	130	Juan, Paul
G4630	Woolston Group Repair Scheme	0	50	55	0	0	105	Juan, Paul
G6500	Enabling Salaries 2010/11	49	0	0	0	0	49	Stanley, Sherree
G6520	Enabling Salaries 2011/12	0	51	0	0	0	51	Stanley, Sherree
G6530	Family Housing Exemplar Scheme	600	0	0	0	0	600	Stanley, Sherree
Subtotal Approved Schemes		4,357	2,586	359	75	9	7,386	
Unapproved Schemes								
G4310	Green Projects	0	0	300	182	0	482	
G4590	Disabled Facilities Grants - Future Years	0	0	1,314	168	0	1,482	
G4600	Disables Facilities Grants Support Costs - Future Costs	0	0	167	48	0	215	
G6430	Support for Estate Regeneration	0	676	0	0	0	676	
Subtotal Unapproved Schemes		0	676	1,781	398	0	2,855	
Total Programme B (Excluding Prior Year Spend)		4,357	3,262	2,140	473	9	10,241	
Total Programme (Excluding Prior Year Spend)		5,257	4,871	2,301	473	9	12,911	

LEISURE & CULTURE CAPITAL

Scheme No.	Description	Actual 2010/11 £000's	Estimate 2011/12 £000's	Estimate 2012/13 £000's	Estimate 2013/14 £000's	Estimate Later Years £000's	Total £000's	Project Manager
Approved Schemes								
L1440	Tudor House Museum Phase 1	0	13	0	0	0	13	Matthews, Daniel
L1480	Conduit Head Monument	5	0	0	0	0	5	Russel, Andrew
L674B	Riverside Football Pitch Drainage/Tennis Courts	2	0	0	0	0	2	Ludden, Jayne
L674C	Sports Centre - Cyclo Cross	4	0	0	0	0	4	Ludden, Jayne
L674E	Sports Centre Athletics Track	161	13	0	0	0	174	Greene, Nigel
L674F	Sports Centre Synthetic Pitches	32	0	0	0	0	32	Ludden, Jayne
L8100	Art in Public Places – Halation Decommission	8	0	0	0	0	8	Smith, Elizabeth
L810U	Art in Public Places – Millbrook and Weston	0	74	0	0	0	74	Smith, Elizabeth
L8200	Southampton New Arts Centre (SNAC)	407	759	944	3,384	14,421	19,915	Low, Jill
L8260	Tudor House Museum Phase 2 Implementation	2,650	1,833	0	0	0	4,483	Matthews, Daniel
L8270	Old Town Heritage	0	8	0	0	0	8	De wit, Victoria
L8280	Sea City Museum (18280)	30	11,314	796	187	0	12,327	Dyer-Slade, Tina
L8285	Sea City Phase 2	2,945	0	0	0	0	2,945	Dyer-Slade, Tina
L8300	Quays Leisure Centre Gym Extension	-2	0	0	0	0	-2	Ludden, Jayne
L8310	Libraries RFID	25	3	0	0	0	28	Whale, Elizabeth
L8320	Gods House Tower Reception	15	0	0	0	0	15	Shepherd, Lisa
L8330	Swimming Pool Improvements	65	0	0	0	0	65	Ludden, Jayne
Subtotal Approved Schemes		6,347	14,017	1,740	3,571	14,421	40,096	
Unapproved Schemes								
L1530	Solent Sky Repairs	5	0	314	0	0	319	Shepherd, Lisa
L8130	Centoph Memorial Wall	0	137	0	0	0	137	Smith, Elizabeth
L8230	Potential TIC Relocation	0	10	40	0	0	50	Greene, Nigel
L8286	Sea City Public Realm Improvements	0	450	0	0	0	450	Dyer-Slade, Tina
L8360	Front of Art Gallery Public Realm Improvements	0	100	0	0	0	100	Harris, Michael
Subtotal Unapproved Schemes		5	697	354	0	0	1,056	
Total Programme (Excluding Prior Year Spend)		6,352	14,714	2,094	3,571	14,421	41,152	

RESOURCES CAPITAL

Scheme No.	Description	Actual 2010/11 £000's	Estimate 2011/12 £000's	Estimate 2012/13 £000's	Estimate 2013/14 £000's	Estimate Later Years £000's	Total £000's	Project Manager
Approved / Unapproved Schemes								
P6850	R & M backlog New Capital 2 million	88	88	0	0	0	176	Hodge, Richard
		88	88	0	0	0	176	
Approved Schemes								
M9640	Connection to Utilicom District Cooling System	13	0	0	0	0	13	Hodge, Richard
M9710	Accommodation Strategy Action Programme (ASAP)	4,416	10,546	3,176	0	0	18,138	Edmondson, Claire
P5020	Art Gallery - Roof Repairs and AHU Replacement	149	1,150	200	437	0	1,936	Hodge, Richard
P5040	Purchase of the Regional Business Centre	26,021	0	0	0	0	26,021	Fox, Annabel
P5050	2011 Mobile Working	0	145	0	0	0	145	Del-A-More, Paul
P6230	Installation of New Cooling System (Computer Suite)	274	0	0	0	0	274	Allan, Mark
P6830	Property Review	0	12	0	0	0	12	Fox, Annabel
P6850	R & M backlog New Capital 2 million	400	0	0	0	0	400	Hodge, Richard
	Subtotal Approved Schemes	31,273	11,853	3,376	437	0	46,939	
Unapproved Schemes								
M9710	Accommodation Strategy Action Programme (ASAP)	0	0	3,735	765	0	4,500	Edmondson, Claire
P5030	Marlands House - Floor 7, Cooling Replacement	2	48	0	0	0	50	Hodge, Richard
P5070	Town Depot Demolition	0	250	300	0	0	550	Elliott, Andrew
	Subtotal Unapproved Schemes	2	298	4,035	765	0	5,100	
Total Programme (Excluding Prior Year Spend)		31,363	12,239	7,411	1,202	0	52,215	

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APPENDIX 2

MAJOR VARIATIONS SINCE THE FEBRUARY 2011 CAPITAL UPDATE

Portfolio	Scheme	£000's	Funding Source (*)	Council Priority
Increases to the Programme				
Adult Social Care & Health	Residential Homes Fabric Furnishing CQC	390	GG	Support for the most vulnerable people and families
Children's Services & Learning	Lordshill Academy	15,856	GG	More local people who are well educated and skilled
Children's Services & Learning	Primary Review Phase 2	5,315	GG	More local people who are well educated and skilled
Children's Services & Learning	Secondary/Special Schools Estates	6,500	GG	More local people who are well educated and skilled
Environment & Transport	Integrated Transport	2,027	GG	A better and safer place in which to live and invest
Environment & Transport	Highways Maintenance	1,845	GG	A better and safer place in which to live and invest
Housing	St James Park - Implementation	310	Cont / OG	A better and safer place in which to live and invest
Leader's	Eastpoint Demolition	250	Rev	A better and safer place in which to live and invest
Leisure & Culture	Public Realm Improvements	550	GG / OG	A better and safer place in which to live and invest
Resources	Town Depot Demolition	550	Rev	A better and safer place in which to live and invest
Resources	ASAP Accommodation Strategy	4,500	CR / Rev	Reshaping the Council for the future
		38,093		
Decreases to the Programme				
Children's Services & Learning	14-19 Diplomas	(5,147)	GG	More local people who are well educated and skilled
Resources	R&M Backlog	(1,630)	CR/Rev	Reshaping the Council for the future
Various	Other net changes	(760)	Various	Various
		(7,537)		
	Total	30,556		

* Funding Source

Cont	Contributions
CR	Corporate Resources
GG	Government Grants
OG	Other Grants
Rev	Revenue

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MAJOR CHANGES IN CAPITAL RESOURCES SINCE FEBRUARY 2011 UPDATE

The main reasons for the resource changes are:

- **Unsupported Borrowing - £0.5M increase**
 - £0.6M – E&T Vehicle Purchase (instead of leasing)
 - (£0.1M) – Other net changes

- **Capital Receipts - £2.2M decrease**
 - £3.7M – Millbrook Industrial Estate
 - (£2.6M) – Woolston School
 - (£0.9M) – Housing RTB receipts
 - (£2.4M) – Other net reductions

- **Capital Grants & Contributions - £29.5M increase**
 - £15.9M – CS&L Lordshill Academy
 - £6.5M – CS&L School Estates
 - £5.2M – CS&L Primary Review Phase 2
 - (£5.1M) – CS&L 14-19 Diplomas
 - £7.0M – Other various increases

- **Revenue - £3.9M increase**
 - £2.9M – Resources Accommodation Strategy (ASAP)
 - £1.0M – Other net increases

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DECISION-MAKER:	CABINET COUNCIL
SUBJECT:	MEETING THE CARE QUALITY COMMISSIONS STANDARDS IN COUNCIL CARE HOMES
DATE OF DECISION:	5 SEPTEMBER 2011 14 SEPTEMBER 2011
REPORT OF:	CABINET MEMBER FOR ADULT SOCIAL CARE AND HEALTH

STATEMENT OF CONFIDENTIALITY

Confidential appendices 1 and 2 are attached to this report, the confidentiality of which is based on category 3 of paragraph 10.4 of the Council's access to Information Procedure Rules. It is not considered to be in the public interest to disclose this information because the Appendices contain confidential and commercially sensitive information which would impact on the integrity of a commercial procurement process and the Council's ability to achieve 'Best value' in line with its statutory duties.

BRIEF SUMMARY

Due to the age of the Council owned residential homes and the limited availability of capital, and despite structural work still planned, the homes are now identified as not meeting the standards with respect to decor, furnishings and fittings to comply with the Governments' newly outlined intention that Councils purchase only residential care that is graded as 'excellent'. It is therefore recommended that a programme of work is undertaken to refresh the decoration, furnishing and fittings of the five homes and that a plan is enabled to support ongoing decoration as regular activity.

RECOMMENDATIONS:

CABINET

- (i) Subject to the addition by Council of the sum detailed in Appendix 1 for improvements to the fabric and furnishings of the Council owned residential homes, to approve capital expenditure, in accordance with the Financial Procedure Rules as described in this report.

COUNCIL

- (i) To add the sum detailed in Appendix 1 to the Adult Social Care and Health Capital Programme for expenditure on improvements to the fabric and furnishings of the Council owned residential homes, to be funded from Council resources made available through the Department of Health Personal Social Services Capital Grant allocation for 2011/12.

REASONS FOR REPORT RECOMMENDATIONS

1. The state of furnishings, decoration and the fabric of the homes does not value and respect the dignity of the people who reside in these homes who, in the majority of cases, will actually end their lives in this environment.
2. The national care agenda is expected to require Councils to have a plan to support residential placements only in homes regarded as 'Excellent' by the Care Quality Commission. None of the Council run homes are graded as excellent.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

3. The option of taking no further action beyond that planned in the existing capital programme of external and structural work is not considered a reasonable alternative due to the potential for continued deterioration of the internal fabric and furnishings of the buildings and because of the potential requirement for the Council to be seen to be taking action to place residential care customers only in excellent homes.
4. It is also the case that due to the age of some of the existing furnishings, it is important that the Council ensures that current Fire Safety regulations apply to all furnishings which may necessitate the replacement of those that cannot be verified. Although no residents are permitted to smoke in the homes the customer group, which consists of some people who do not have the mental capacity to understand the implications of their behaviour, means that there remains the potential for accidental fire risk.
5. The option of undertaking a piecemeal approach, decorating and replacing furnishings only as people leave the home and vacate their room has been considered but the scale and poor state of the current furnishings would therefore remain for an unreasonable length of time in the majority of the environment preventing the homes achieving an 'Excellent' grade. This option would also be less efficient due to the increased cost of purchasing with an ad hoc approach rather than gaining the economies of scale and procurement power available in mass purchase.

DETAIL (Including consultation carried out)

6. The five residential homes in the City consist of three older peoples' homes providing long term care to people with dementia, one home providing rehab and respite to older people with physical disabilities and one home providing respite to people who have learning disabilities. These homes were all purpose built in the early 1980s and have received very limited capital input for furnishings and decoration. Although occasionally relatives have paid for a room to be decorated and the homes' revenue budgets have been used to make very limited changes to decoration, the paintwork is poor, curtains have not been renewed, furnishing is, in most cases, elderly and in poor state and carpets have suffered from domestic and bodily accidents. The domestic staff work hard to maintain cleanliness and steam clean where possible but the fabric is now in very poor state.
7. The residents who use these homes are vulnerable and have limited choice but the Council has a responsibility to support the provision of care arrangements that are fit for purpose. Due to the nature of the people who use these homes, meaningful consultation is limited but residents' meetings are held regularly and, as much as possible, residents have been consulted and express a desire to have better surroundings. As decoration is progressed, individual family members will also be consulted to ensure that known preferences are met where possible. Each of the homes' managers has been consulted and has been involved in identifying the requirements to bring the internal state of the building up to an acceptable standard.
8. In addition, the personalisation agenda within social care, whereby all people who are financially supported by the Local Authority in their care arrangements will be given a personal budget; people will be expected to have a greater level of choice in planning their care. The Council's homes

currently compare unfavourably with external provision. However, the market for care provision is limited in the local area meaning that the continued use of these buildings for residential care is inevitable in the short and medium term. In these circumstances, Councillors may consider it unacceptable to continue to provide residential care that is below the standard of excellent.

9. Without timely input into the furnishing and fabric of the homes, continued deterioration will take place reducing the potential to maintain standards to meet the Care Quality Commission's requirements even to a lower level than excellent.

RESOURCE IMPLICATIONS

Capital

10. In order to bring the five remaining Council run homes up to a reasonable standard expenditure on decoration and furnishings the sum detailed in Appendix 1 is required.
11. A detailed spending plan for each residential home is supplied within Appendix 2. A summary spending plan for the proposed scheme is included at Appendix 1.
12. In accordance with details contained in Appendix 1, the sum required for this scheme will be funded entirely from Council resources made available through the DOH Personal Social Services Capital Grant allocation for 2011/12. This is subject to approval by Council.
13. It is proposed that the expenditure for this scheme will be incurred within 2011/12 only. If approved, it is anticipated that the scheme will commence in September 2011.

Revenue

14. There are no revenue implications to this report for Adult Social Care and Health Portfolio.

Property/Other

15. The capital sum required is proposed to be spent on the fabric and furnishings within the residential homes. There are no structural improvements included that are not already programmed or planned for in separate capital schemes or repairs and maintenance programmes.

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

16. National Assistance Act 1948 Part three re the provision of residential accommodation
17. Health and Social Care Act 2008 (Regulated Activities) Regulations 2010

Other Legal Implications:

18. Care Quality Commission (Registration) Regulations 2009

POLICY FRAMEWORK IMPLICATIONS

19. This proposal complies with the policy direction of the Council to support older people and to maximise independence.

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KEY DECISION? Yes

WARDS/COMMUNITIES AFFECTED:	none
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SUPPORTING DOCUMENTATION

Appendices

1.	Table of Costs detailed by Residential Home - CONFIDENTIAL
2.	Summary of decoration and furnishing - CONFIDENTIAL

Documents In Members' Rooms

1.	None
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Integrated Impact Assessment

Do the implications/subject of the report require an Integrated Impact Assessment (IIA) to be carried out.	Yes
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Other Background Documents

Integrated Impact Assessment and Other Background documents available for inspection at:

Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
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1.	None
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